To: BOARD OF SUPERVISORS

FROM: Planning and Building Services

MEETING DATE: July 9, 2024

DEPARTMENT CONTACT:Julia KrogPHONE:707-234-6650DEPARTMENT CONTACT:John BurkesPHONE:707-234-6650

ITEM TYPE: Consent Agenda TIME ALLOCATED FOR ITEM: N/A

AGENDA TITLE:

Adoption of a Resolution Authorizing the Processing of a Consolidated Coastal Development Permit, LCP_2024-0003 (California Department of Transportation (Caltrans)), by the California Coastal Commission, for Caltrans to Subdivide a Parcel at Blues Beach/Chadbourne Gulch in order to maintain Right of Way and Maintenance Access While Transferring the Majority of the Parcel to Kai Poma

RECOMMENDED ACTION/MOTION:

Adopt the Resolution authorizing the processing of a Consolidated Coastal Development Permit, LCP_2024-0003 (California Department of Transportation (Caltrans)), by the California Coastal Commission, for Caltrans to subdivide a parcel at Blues Beach/Chadbourne Gulch in order to maintain Right of Way and maintenance access while transferring the majority of the parcel to Kai Poma; and authorize Chair to sign same.

PREVIOUS BOARD/BOARD COMMITTEE ACTIONS:

None.

SUMMARY OF REQUEST:

In 2021, the Legislature passed and Governor Newsom signed Senate Bill 231, which added Section 118.9 to the Streets and Highways Code ("SHC"), authorizing Caltrans to transfer the Blues Beach Property at no cost to a tax-exempt nonprofit organized by the Tribes for environmental and cultural protection. Caltrans requests the processing of a Consolidated Coastal Development Permit to subdivide a Caltrans parcel at Blues Beach/Chadbourne Gulch on State Route 1 near Westport in order to maintain Right of Way and maintenance access at Blues Beach while transferring the majority of the Parcel to Kai Poma, a 501(c)(3) non-profit made up of three federally recognized local Tribes, to manage the property for Public Access, Natural Resources Management, and Cultural Resource Protection. The request does not require the processing of a subdivision application with the County as public agencies are exempt from the Subdivision Map Act. Despite this exemption from the Subdivision Map Act, the California Coastal Commission has determined that a Coastal Development Permit is required.

A Boundary Determination was completed by the California Coastal Commission on April 22, 2024, which demonstrates that the project is located in the Coastal Commission's retained permit jurisdiction and County permit jurisdiction. The Coastal Act was amended by Senate Bill 1843 effective January 1, 2007, which allows for a consolidated permitting process for projects in which the Coastal Development Permit authority is shared by local governments and the Coastal Commission. Therefore, Caltrans is seeking adoption of a resolution which would consolidate the permit review under the Coastal Commission for only this project to streamline the permit process. Consolidation of the Coastal Development Permit would not substantially impair public participation in review of the Coastal Development Permit because a public hearing will be held by the Coastal Commission and may be attended by interested parties and the participation opportunities are the same as would be provided if two permits were processed instead. Please see attached memorandum for additional information.

ALTERNATIVE ACTION/MOTION:

Reject the Resolution and direct staff to process a Coastal Development Permit for the portion of the project located in the County's jurisdiction.

STRATEGIC PLAN PRIORITY DESIGNATION: A Prepared and Resilient County

SUPERVISORIAL DISTRICT: DISTRICT 4

VOTE REQUIREMENT: Majority

SUPPLEMENTAL INFORMATION AVAILABLE ONLINE AT: https://www.mendocinocounty.gov/departments/planning-

building-services/public-noticing

FISCAL DETAILS:

SOURCE OF FUNDING: N/A CURRENT F/Y COST: N/A

ANNUAL RECURRING COST: N/A BUDGETED IN CURRENT F/Y: N/A

IF NO, PLEASE DESCRIBE: REVENUE AGREEMENT: N/A

AGREEMENT/RESOLUTION/ORDINANCE APPROVED BY COUNTY COUNSEL: Yes

CEO LIAISON: Steve Dunnicliff, Deputy CEO

CEO REVIEW: Choose an item.

CEO COMMENTS:

FOR COB USE ONLY

Executed By: Deputy Clerk

Date: Date Executed

Final Status: Item Status

Executed Item Type: item

Number:



JULIA KROG, DIRECTOR
PHONE: 707-234-6650
FAX: 707-463-5709
FB PHONE: 707-964-5379
FB FAX: 707-961-2427
pbs@mendocinocounty.gov
www.mendocinocounty.gov/pbs

MEMORANDUM

DATE: JULY 9, 2024

TO: HONORABLE BOARD OF SUPERVISORS

FROM: JULIA KROG, DIRECTOR

SUBJECT: LCP_2024-0003 CONSOLIDATED COASTAL DEVELOPMENT PERMIT REQUEST FOR

CALIFORNIA DEPARTMENT OF TRANSPORTATION (CALTRANS) TO SUBDIVIDE A PARCEL AT BLUES BEACH/CHADBOURNE GULCH IN ORDER TO MAINTAIN RIGHT OF WAY ACCESS WHILE TRANSFERRING THE MAJORITY OF THE PARCEL TO KAI POMA

SUMMARY OF PROJECT

The California Department of Transportation (Caltrans) is proposing to subdivide 172 acres of property under its ownership located in Mendocino County on State Route (SR) 1 between Post Miles (PM) 73.65 to 75.62, and to transfer 136 acres (the "Blues Beach Property" or "Property") to a 501(c)(3) non-profit corporation composed of three federally recognized Tribes for resource preservation and implementation of a public access management plan.

The Blues Beach Property contains approximately 136 acres along about 2 linear miles of coast in Mendocino County. The Property is located approximately 10 miles upcoast of the City of Fort Bragg and approximately 1.5 miles downcoast of the unincorporated community of Westport. The western property boundary at the mean high tide line consists of predominantly sandy and rocky coastline. Much of the Property is characterized by a long coastal terrace punctuated by several gulches. Toward the southern end of the Property is Bruhel Point, where Caltrans maintains a popular highway vista point that includes a parking lot and public access accommodations including interpretive signage, two paved pedestrian trails, and several benches. At the northern end of the Property is the namesake long, sandy beach colloquially known as Blues Beach. Blues Beach is accessed via an informal access road proceeding seaward from the highway down what is known as Chadbourne Gulch. The public predominantly accesses the Property via the vista point and the Blues Beach access road, as well as at other locations, to walk along the bluff or beach, fish, as well as other activities.

In 2021, the Legislature passed and Governor Newsom signed Senate Bill 231, which added Section 118.9 to the Streets and Highways Code ("SHC"), authorizing Caltrans to transfer the Blues Beach Property at no cost to a tax-exempt nonprofit organized by the Tribes for environmental and cultural protection. This proposed project represents Caltrans' fulfillment of the Legislature's intention in enacting SHC Section 118.9. Specifically, Caltrans proposes to divide its property in the vicinity of Blues Beach, and to transfer 136 acres to Kai Poma, a 501(c)(3) non-profit corporation composed of members of the Sherwood Valley Band of Pomo Indians, the Round Valley Indian Tribes, and the Coyote Valley Band of Pomo Indians. The project also includes authorization of a public access management plan, which will be implemented by Kai Poma to provide for continued public access to and across the property as well as preservation of sensitive natural and cultural resources. The plan will include implementation of management measures codified in SHC Section 118.9, including the nighttime access restriction, as well as future development designed to provide continued public access while protecting sensitive natural and cultural resources.

Caltrans will retain portions of property adjacent to SR 1 for the purpose of maintaining the roadway and associated infrastructure within the highway right-of-way, including drainage facilities and the highway

vista point parking lot. Caltrans will also retain an easement over the beach access road at Blues Beach within the Blues Beach Property, which will allow Caltrans to continue to use the road to access the beach area north of the Property for construction activities necessary for maintaining the highway upcoast.

Caltrans requests the processing of a Consolidated Coastal Development Permit to subdivide a Caltrans parcel at Blues Beach/Chadbourne Gulch on State Route 1 near Westport in order to maintain Right of Way and maintenance access at Blues Beach while transferring the majority of the Parcel to Kai Poma, a 501(c)(3) non-profit made up of three federally recognized local Tribes, to manage the property for Public Access, Natural Resources Management, and Cultural Resource Protection. The request does not require the processing of a subdivision application with the County as public agencies are exempt from the Subdivision Map Act. Despite this exemption from the Subdivision Map Act, the California Coastal Commission has determined that a Coastal Development Permit is required.

The proposed consolidation request by Caltrans would allow for streamlined processing of this project. The alternative would be the processing of multiple Coastal Development Permits by multiple jurisdictions, which would not allow analysis of the project as a whole. By authorizing the consolidation, the Board would allow the California Coastal Commission to process a Coastal Development Permit for the entirety of the project. Otherwise, a separate Coastal Development would be processed by both the California Coastal Commission and the County for the portion of the project within each jurisdiction. At the request of Caltrans, adoption of a resolution is being sought which would consolidate the permit review under the Coastal Commission for this specific project only and streamline the permit process. Consolidation of the Coastal Development Permit would not substantially impair public participation in review of the Coastal Development Permit because a public hearing will be held by the Coastal Commission and may be attended by interested parties and the participation opportunities are the same as would be provided if two permits were processed instead.

RECOMMENDATION

Adopt the Resolution authorizing the processing of a Consolidated Coastal Development Permit, LCP_2024-0003 (California Department of Transportation (Caltrans)), by the California Coastal Commission, for Caltrans to subdivide a parcel at Blues Beach/Chadbourne Gulch in order to maintain Right of Way and maintenance access while transferring the majority of the parcel to Kai Poma; and authorize Chair to sign same.

ATTACHMENTS:

- A. Resolution for Adoption
- B. Project Application, Description, Plans, and Maps

RESOLUTION NO. 2024-

RESOLUTION OF THE MENDOCINO COUNTY BOARD OF SUPERVISORS AUTHORIZING THE PROCESSING OF A CONSOLIDATED COASTAL DEVELOPMENT PERMIT BY THE CALIFORNIA COASTAL COMMISSION FOR THE CALIFORNIA DEPARTMENT OF TRANSPORTATION (CALTRANS) TO SUBDIVIDE A PARCEL AT BLUES BEACH/CHADBOURNE GULCH IN ORDER TO MAINTAIN RIGHT OF WAY AND MAINTENANCE ACCESS WHILE TRANSFERRING THE MAJORITY OF THE PARCEL TO KAI POMA

WHEREAS, the Coastal Act was amended by Senate Bill 1843 effective January 1, 2007, which allows for a consolidated permitting process for projects for which the Coastal Development Permit authority is shared by a local government and the California Coastal Commission; and

WHEREAS, SB 1843 requires that the applicant, the local government, and the California Coastal Commission agree to the consolidation; and

WHEREAS, the proposed subdivision and subsequent transfer of land (the "Project") is under the coastal development permit authority of both Mendocino County and the California Coastal Commission and would otherwise require a Coastal Development Permit from both Mendocino County and the California Coastal Commission for the portions of the Project located within each jurisdiction; and

WHEREAS, pursuant to Public Resources Code Section 30601.3, added by SB 1843, consolidation may only proceed where public participation is not substantially impaired by the consolidation; and

WHEREAS, public participation will not be substantially impaired as the California Coastal Commission will hold a public hearing, which may be attended by all interested parties (by either being present virtually or in-person during a properly noticed California Coastal Commission meeting or by timely submitting comments in advance of a meeting) and the consolidation of the permit process will allow for the Project to be evaluated in its entirety.

NOW, THEREFORE, BE IT RESOLVED that the Mendocino County Board of Supervisors authorizes the California Coastal Commission to accept and process a consolidated Coastal Development Permit application for Caltrans for the subdivision and transfer of land at Blues Beach/Chadbourne Gulch, finding that pursuant to Public Resources Code Section 30601.3, consolidation for the Project is appropriate as public participation will not be substantially impaired by the consolidation.

The foregoing Resolution introduced by Supervisor	, seconded by Supervisor	, and
carried this 9 th day of July, 2024, by the following vote:		

AYES:

NOES: ABSENT: WHEREUPON, the Chair declared said Resolution adopted and SO ORDERED. ATTEST: DARCIE ANTLE MAUREEN MULHEREN, Chair Mendocino County Board of Supervisors Clerk of the Board I hereby certify that according to the provisions of Government Code Section 25103, delivery of this document has been made. Deputy BY: DARCIE ANTLE APPROVED AS TO FORM: Clerk of the Board JAMES R. ROSS Interim County Counsel

Deputy

DEPARTMENT OF TRANSPORTATION

NORTH REGION ENVIRONMENTAL 1656 Union Street Eureka, CA 95501 (707) 382-2889 www.dot.ca.gov TTY 711



May 10, 2024

Mendocino County Department of Planning and Building Services Ms. Julia Krog, Director 860 N Bush Street Ukiah, CA 95482

Dear Ms. Krog:

The California Department of Transportation (Caltrans) is proposing to divide 172 acres of property under its ownership located in Mendocino County on State Route 1 between Post Miles 73.65 to 75.62, and to transfer 136 acres to Kai Poma, a 501(c)(3) non-profit corporation composed of members of the Sherwood Valley Band of Pomo Indians, the Round Valley Indian Tribes, and the Coyote Valley Band of Pomo Indians. The proposed project also includes the implementation of a public access management plan by Kai Poma (upon receiving the property) to provide for continued public access to and across the property as well as preservation of sensitive natural and cultural resources, pursuant to the requirements of Streets and Highways Code (SHC) Section 118.9. The plan will include implementation of management measures codified in SHC Section 118.9 as well as future development designed to provide continued public access while protecting sensitive natural and cultural resources.

Caltrans has been coordinating closely with California Coastal Commission staff to identify the steps necessary to ensure that the property transfer authorized by SHC Section 118.9 occurs consistent with the policies and requirements of the California Coastal Act. Coastal Commission staff have informed Caltrans that the proposed land division for transfer to Kai Poma, pursuant to SHC Section 118.9, and implementation of a public access management plan qualifies as "development" under Public Resources Code Section 30106, and therefore requires a coastal development permit (CDP).

On April 22, 2024, Coastal Commission staff provided Caltrans with a jurisdictional boundary determination (enclosed) that includes a map and narrative description of the coastal permitting jurisdiction of the proposed transfer property. In this determination, Commission staff concluded that the property is located partially within the Coastal Commission's retained permit jurisdiction and partially within Mendocino County's Local Coastal Plan jurisdiction. On this basis,

"Provide a safe and reliable transportation network that serves all people and respects the environment"

California Department of Transportation — North Region Environmental

Julia Krog, Director, Mendocino County Planning and Building Department

Re: Blues Beach Land Division, Transfer, and Management Project

EA: 01-0H850 May 10, 2024 Page 2

Commission staff concluded that the proposed project is eligible for a consolidated CDP pursuant to Public Resources Code Section 30601.3.

With this submittal, Caltrans requests agreement from Mendocino County for the Coastal Commission to process a consolidated CDP application for the proposed project.

The following items are enclosed for your review:

- LCP Application Form
- Project Description with a Caltrans map of property area and proposed transfer property boundary
- Coastal Commission Jurisdictional Boundary Determination

A check in the amount of \$2,481.00 is being mailed separately to your department from Caltrans Accounting Division in Sacramento.

We appreciate your assistance in processing this request and scheduling it for the earliest available hearing of the County Board of Supervisors. If you have questions or need additional information, please contact me at (707) 382-2889 or stephen.umbertis@dot.ca.gov.

Sincerely,

Stephen Umbertis

Stephen Umbertis Environmental Scientist

copy: Sean Drake, Legislative Manager, Coastal Commission Melissa Kraemer, North Coast District Manager, Coastal Commission Peter Allen, Statewide Transportation Program Manager, Coastal Commission

[&]quot;Provide a safe and reliable transportation network that serves all people and respects the environment"

COUNTY OF MENDOCINO DEPT. OF PLANNING & BUILDING SERVICES

120 WEST FIR STREET FORT BRAGG, CA 95437 Telephone: (707)-964-5379

Case No(s) Date Filed	
Fee \$	
Receipt No.	
Received by	

Office Use Only

LCP	CONSISTENCY	Y REVIEW	APPLICA	TION FOR	2 M
			A1 E 1 Q A		

Name of Applicant	Name of O	wner(s)	Name of Agent		
California Department of Transportation (Caltrans)	Caltrans		Jaime Matteoli		
Mailing Address	Mailing Address		Mailing Address		
1656 Union Street Eureka CA 95501	Same as A	pplicant	Same as Applicant		
Telephone Number	Telephone	Number	Telephone Number		
(707) 445-6600	Same as Applicant		(707) 498-0961		
of Way and maintenance access at Blue profit made up of three federally recogniz Management, and Cultural Resource Pro	zed local Trib	es to manage the property fo	r Public Access, Natural Resources		
Driving Directions					
The site is located on theW_ (N/S	S/E/W) side	of State Route 1	(name road)		
approximately11(feet/miles)miles (N/S/E/W) of its intersection with					
Highway 20	Highway 20 (provide nearest major intersection).				
Assessor's Parcel Number(s)					
Portions of 015-370-04, 015-370-03, 015-010-31					
Parcel Size		Street Address of Project			
179	quare Feet	N/A. Project located at Po	ost Mile 73.6 - 75.62		
XJ	Acres	<u>Please note</u> : Before submitt with the Planning Division in	al, please verify correct street address Ukiah.		

Blues Beach Land Division, Transfer, and Management Project Description

The California Department of Transportation (Caltrans) is proposing to divide 172 acres of property under its ownership located in Mendocino County on State Route (SR) 1 between Post Miles (PM) 73.65 to 75.62, and to transfer 136 acres (the "Blues Beach Property" or "Property") to a 501(c)(3) non-profit corporation composed of three federally recognized Tribes for resource preservation and implementation of a public access management plan. (See the enclosed Caltrans map for a depiction of the existing property boundary and proposed land division.)

The Blues Beach Property contains approximately 136 acres along about 2 linear miles of coast in Mendocino County. The Property is located approximately 10 miles upcoast of the City of Fort Bragg and approximately 1.5 miles downcoast of the unincorporated community of Westport. The western property boundary at the mean high tide line consists of predominantly sandy and rocky coastline. Much of the Property is characterized by a long coastal terrace punctuated by several gulches. Toward the southern end of the Property is Bruhel Point, where Caltrans maintains a popular highway vista point that includes a parking lot and public access accommodations including interpretive signage, two paved pedestrian trails, and several benches. At the northern end of the Property is the namesake long, sandy beach colloquially known as Blues Beach. Blues Beach is accessed via an informal access road proceeding seaward from the highway down what is known as Chadbourne Gulch. The public predominantly accesses the Property via the vista point and the Blues Beach access road, as well as at other locations, to walk along the bluff or beach, fish, as well as other activities.

In 2021, the Legislature passed and Governor Newsom signed Senate Bill 231, which added Section 118.9 to the Streets and Highways Code ("SHC"), authorizing Caltrans to transfer the Blues Beach Property at no cost to a tax-exempt nonprofit organized by the Tribes for environmental and cultural protection.

SHC Section 118.9 requires the Property to be "maintained as a natural habitat and for protection of Native American cultural resources," and limits the "use of the property to public access, natural habitat, and the protection of Native American cultural resources." SHC Section 118.9 specifies that the non-profit organization that receives ownership of the land shall not use the property for any other purpose, and may not charge monetary fees for public access to the property.

SHC Section 118.9 further establishes that the qualified non-profit transferee:

"shall allow public access to the Blues Beach property consistent with the requirement to provide public access, maintain natural habitat, and protect Native American cultural resources, but may restrict public access to any portion of the property that contains a Native American burial ground and shall restrict public access from sunset to sunrise. The restriction on public access from sunset to sunrise does not apply to Native American cultural activities,

¹ Caltrans was required to construct the vista point by CDP #1-97-078, which was approved by the California Coastal Commission in 2004.

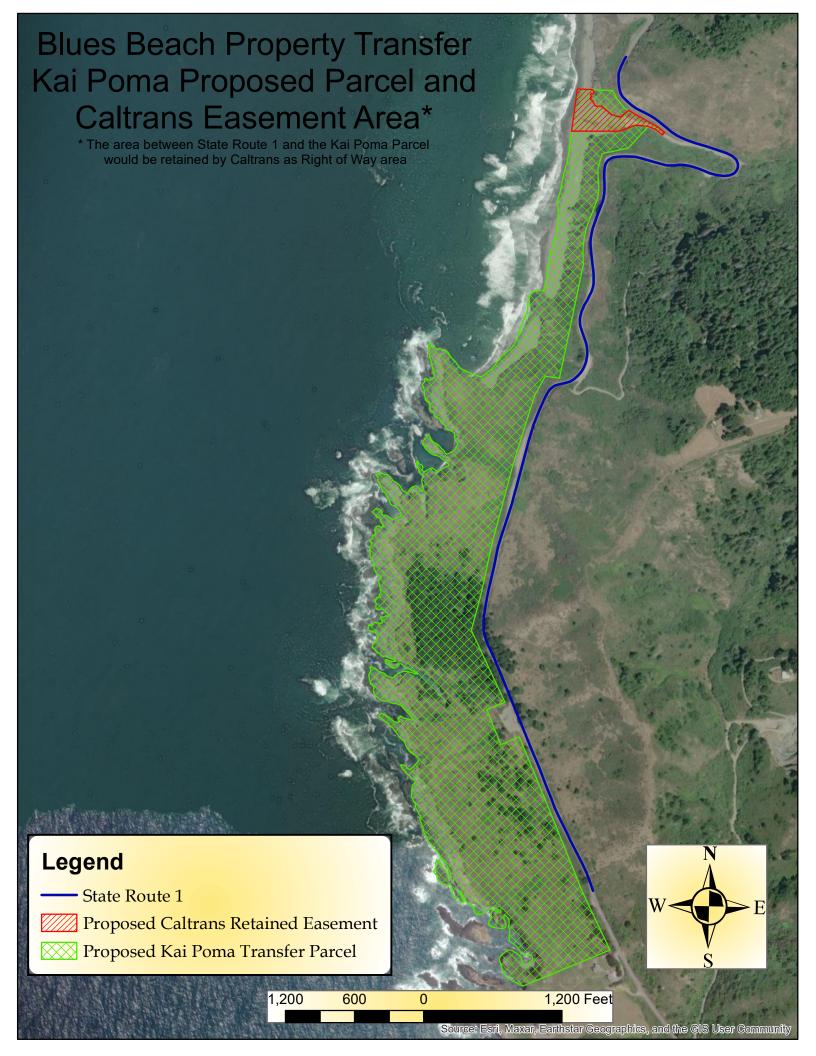
including, but not limited to, conducting cultural activities, harvesting native plants, and fishing." (SHC Section 118.9(i).)

This proposed project represents Caltrans' fulfillment of the Legislature's intention in enacting SHC Section 118.9. Specifically, Caltrans proposes to divide its property in the vicinity of Blues Beach, and to transfer 136 acres to Kai Poma, a 501(c)(3) non-profit corporation composed of members of the Sherwood Valley Band of Pomo Indians, the Round Valley Indian Tribes, and the Coyote Valley Band of Pomo Indians. The project also includes authorization of a public access management plan, which will be implemented by Kai Poma to provide for continued public access to and across the property as well as preservation of sensitive natural and cultural resources. The plan will include implementation of management measures codified in SHC Section 118.9, including the nighttime access restriction, as well as future development designed to provide continued public access while protecting sensitive natural and cultural resources.

Caltrans will retain portions of property adjacent to SR 1 for the purpose of maintaining the roadway and associated infrastructure within the highway right-of-way, including drainage facilities and the highway vista point parking lot. Caltrans will also retain an easement over the beach access road at Blues Beach within the Blues Beach Property, which will allow Caltrans to continue to use the road to access the beach area north of the Property for construction activities necessary for maintaining the highway upcoast. (See the enclosed Coastal Commission Jurisdictional Boundary Determination for a depiction of the proposed easement.)

Caltrans has been coordinating closely with California Coastal Commission staff to identify the steps necessary to ensure that the property transfer authorized by SHC Section 118.9 occurs consistent with the policies and requirements of the California Coastal Act. Coastal Commission staff have informed Caltrans that the proposed land division for transfer to Kai Poma, pursuant to SHC Section 118.9, and implementation of a public access management plan qualifies as "development" under Public Resources Code Section 30106, and therefore requires a CDP. On April 22, 2024, Coastal Commission staff provided Caltrans with a jurisdictional boundary determination (enclosed) that includes a map and narrative description of the coastal permitting jurisdiction of the Blues Beach Property. In this determination, Commission staff concluded that the Blues Beach Property is located partially within the Coastal Commission's retained permitting jurisdiction and partially within Mendocino County's Local Coastal Plan (LCP) jurisdiction. On this basis, Commission staff concluded that the proposed project is eligible for a consolidated CDP pursuant to Public Resources Code Section 30601.3.

Based on this determination, Caltrans is requesting agreement from Mendocino County for the Coastal Commission to process a consolidated CDP application for the proposed project as described above. The standard of review for a consolidated CDP is the Coastal Act, with the County's LCP to be used as guidance. The proposed project would allow for enhanced management and stewardship of the property for natural resource protection, cultural resource preservation, and public access, while preserving Caltrans' use of the Blues Beach access road for construction activities necessary for maintaining the highway. Because the subject property is within both the Coastal Commission's retained jurisdiction and the County's Local Coastal Plan jurisdiction, Caltrans is requesting that the CDP for the proposed project be processed as a consolidated CDP.



CALIFORNIA COASTAL COMMISSION

455 MARKET STREET, SUITE 300 SAN FRANCISCO, CA 94105-2421 VOICE (415) 904-5200 FAX (415) 904-5400



Memorandum

April 22, 2024

To: Melissa Kraemer, North Coast District Office Manager

From: Darryl Rance, GIS/Mapping Program

Cc: Jaime Matteoli, Caltrans Project Manager

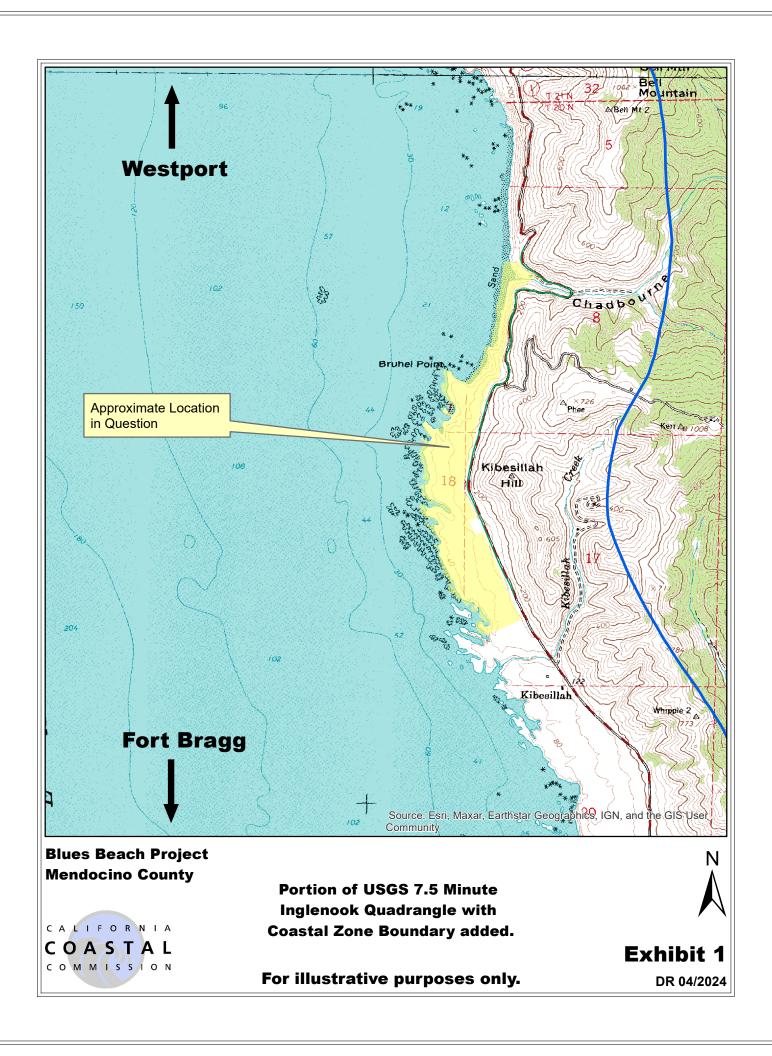
Subject: Blues Beach Project Permit Jurisdiction Determination

A boundary determination has been requested for the Blues Beach Project in the Westport area of Mendocino County. Attached is a copy of a portion of USGS 7.5 Minute Inglenook Quadrangle with the Coastal Zone Boundary added and the approximate location of the Blues Beach Project indicated. See Exhibit 1. Also included are aerial photograph map-based exhibits with the Blues Beach Project details added. See Exhibit 2a and 2b.

The Blues Beach Project includes the subdivision of property currently owned by the California Department of Transportation for the purpose of transfer pursuant to Streets and Highways Code Section 118.9. Based on the information provided and available in our office, it appears that the area proposed to be subdivided as part of the Blues Beach Project, as shown on Exhibits 2a and 2b, is located partially within Mendocino County coastal development permit jurisdiction and partially within Coastal Commission retained permit jurisdiction. The Blues Beach Project is eligible for a consolidated permit application process.

Please contact Darryl Rance of the GIS/Mapping Program at Darryl.Rance@Coastal.ca.gov if you have questions regarding this determination.

Attachments





Blues Beach Project Mendocino County



Coastal Commission Permit Jurisdiction



Proposed Caltrans Easement

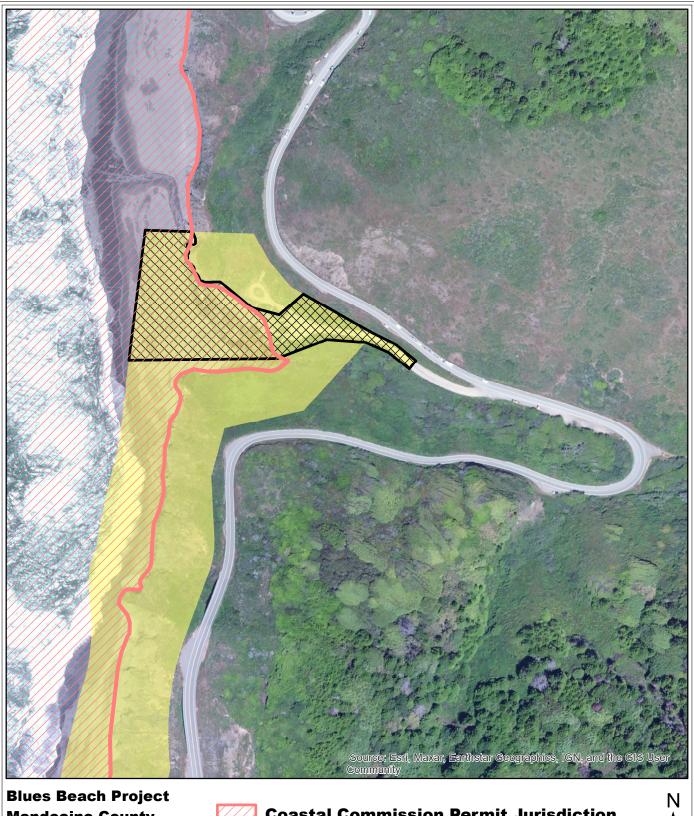


Proposed Transfer Area

For illustrative purposes only.

Exhibit 2a

DR 04/2024



Mendocino County



Coastal Commission Permit Jurisdiction

Proposed Caltrans Easement

Proposed Transfer Area

For illustrative purposes only.

Exhibit 2b

DR 04/2024