# **COMPREHENSIVE ANNUAL FINANCIAL REPORT** For the Fiscal Year Ended June 30, 2020





A Pension Trust Fund and Component Unit of the County of Mendocino, California

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# COMPREHENSIVE ANNUAL FINANCIAL REPORT For the Fiscal Year Ended June 30, 2020

Issued by:

**DORIS L. RENTSCHLER** Executive Director

**F. ROBERT REVELES** Financial/Investment Officer



#### A Pension Trust Fund and Component Unit of the County of Mendocino, California

625-B Kings Court, Ukiah, CA 95482 (707) 463-4328 www.mendocinocounty.org/retirement

Cover Photo: Mendocino Headlands State Park. ©AlessandraRC/Adobe Stock

## Mendocino County Employees Retirement Association, "MCERA"

MCERA is a retirement system, organized under the County Employees Retirement Law of 1937, which provides retirement, disability and death benefits to the employees, retirees and former employees of the County of Mendocino, the Mendocino County Superior Court and the Russian River Cemetery District.

MCERA's principal responsibilities include management of the trust fund, delivery of retirement, disability and death benefits to eligible members, administration of cost-of-living programs and general assistance in retirement and related benefits.

#### Mission

To provide members and their beneficiaries with sustainable benefits and exceptional service through professional plan administration and prudent investment practices.

#### **Guiding Principles**

- We exist to serve our clients, sponsors and the taxpayers of Mendocino County.
- We act with integrity and respect for all.
- We think strategically and are continuously improving.
- We recognize people are our most valuable resource and our culture empowers staff.

#### Objectives

- MCERA will maintain a 100% success rate in the timely delivery of monthly retirement benefits.
- MCERA will be 100% funded by 2040.
- MCERA will maintain a 95% client approval rate.
- MCERA will maintain state of the art technology for pension administration

# TABLE OF CONTENTS

## Introductory Section

Letter of Transmittal	1
GFOA Certificate of Achievement	6
Members of the Board of Retirement	7
Organization Chart	8
List of Professional Consultants	

## **Financial Section**

Independent Auditor's Report	11
Management's Discussion and Analysis	14

## **Basic Financial Statements**

Statement of Fiduciary Net Position	21
Statement of Changes in Fiduciary Net Position	22
Notes to the Basic Financial Statements	

## Required Supplementary Information

Schedules of Changes in Net Pension Liability and Related Ratios	<u> 38</u>
Schedule of Employer Contributions	<u> 40</u>
Schedule of Investment Returns	<u> 40</u>
Notes to Required Supplementary Information	41

## Other Supplementary Information

Schedule of Investment Management Fees and Other Investment Expense	es <u></u>
Schedule of Payments to Consultants (Other Than Investment Managers)	
Schedule of Administrative Expenses	

## **Investment Section**

Investment Consultant's Statement	46
Outline of Investment Policies and Objectives	50
Investment Returns	51
Asset Allocation	53
Schedule of Investment Management Fees and Other Investment Expenses	55
List of Investment Managers	56
Schedule of Top Ten Portfolio Holdings	57

## Actuarial Section

Actuary's Certification Letter	59
Summary of Assumptions and Funding Method 6	52
Probabilities of Separation from Active Service	5
Actuarial Assumptions for Merit and Promotional Salary Increase Rates	57
Schedule of Active Member Valuation Data	68
Schedule of Retirees and Beneficiaries Added to and Removed from Retiree Payroll	59
Schedule of Funded Liabilities by Type7	0'
Actuarial Analysis of Financial Experience	′1
Development of Actuarial Value of Assets	'2
Summary of Plan Provisions7	'3
Schedule of Funding Progress	7
Schedule of Contributions7	'8
Projection of Pension Plan's Fiduciary Net Position for Use in Calculation of Discount Rate7	'9

## Statistical Section

Summary of Statistical Data	82
Schedule of Changes in Fiduciary Net Position	83
Schedule of Additions by Source	84
Schedule of Deductions by Type	84
Schedule of Benefit Expenses by Type	85
Schedule of Retiree Members by Type of Benefit	87
Schedule of Average Benefit Payment Amounts	88
Schedule of Participating Employers and Active Members	91

Introductory Section

## Letter of Transmittal



December 9, 2020

Board of Retirement Mendocino County Employees Retirement Association 625-B Kings Court Ukiah, CA 95482

It is with great pleasure that we submit the Comprehensive Annual Financial Report (CAFR) of the Mendocino County Employees Retirement Association (MCERA, Plan or System) as of and for the fiscal year ending June 30, 2020. MCERA management is responsible for the contents of the CAFR.

The following section provides an overview and analysis of the MCERA financial activities for the year ended June 30, 2020. We encourage readers to take into account the information presented here in conjunction with additional information we have furnished in the financial statements.

#### Mendocino County Employees Retirement Association (MCERA)

MCERA is a cost-sharing, multi-agency public employees' retirement system, established by the County of Mendocino on January 1, 1948 to provide retirement, disability, death, and survivor benefits in accordance with the California State Government Code, Section 31450, et. seq. (the County Employees Retirement Law of 1937, hereinafter "CERL") and Section 7522 et. seq. (the Public Employees' Pension Reform Act of 2013, hereinafter "PEPRA"). MCERA is an independent agency within the County of Mendocino with a separate operating budget and professional staff. The California Constitution gives the Board of Retirement (Board) plenary authority over the administration of the System, which includes administering Plan benefits and managing the assets. The Board and MCERA staff members are committed to act for the exclusive benefit of the Plan and its participants, manage the assets of the plan prudently and administer benefits with impartiality. To fulfill this mandate, MCERA employs a skilled professional staff and independent consultants that operate under a system of governance, operational and fiduciary policies and procedures.

The Board is comprised of nine members and one alternate: two elected by the active general membership, one elected by the active safety membership, one regular and one alternate elected by the retired membership, four appointed by the Mendocino County Board of Supervisors, and the Mendocino County Treasurer, who serves as an ex-officio member.

Participating agencies in MCERA include the County of Mendocino, the Superior Court of Mendocino, and the Russian River Cemetery District.

#### **Financial Reporting**

MCERA management is responsible for establishing a system of internal controls to safeguard assets and for the complete and fair presentation of the financial information in accordance with generally accepted accounting principles (GAAP) in the United States. To the best of our knowledge, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and operating results of MCERA.

Brown Armstrong Accountancy Corporation provides financial statement audit services and related disclosures. Management recognizes the inherent limitations that internal controls do not provide absolute assurance against errors and material misstatement in the financial statements, and that we should only implement controls where benefits outweigh the costs. However, management is confident that the system of internal controls are designed to provide reasonable assurance that MCERA's financial statements are presented in conformity with accounting principles generally accepted in the United States and are free from material misstatements.

This report has been prepared in accordance with GAAP as promulgated by the Governmental Accounting Standards Board ("GASB"). GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of management's discussion and analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The System's MD&A can be found on page 13.

#### Budget

CERL section 31580.2(a) limits MCERA's annual administrative expenses to twenty-one hundredths of one percent (0.21%) of MCERA's actuarial accrued liability or \$2 million, whichever is greater. Section 31580.2(b) provides an exclusion from the budgetary cap for computer software, hardware, and computer technology consulting services (identified herein as IT costs).

The Board of Retirement approves MCERA's annual budget. The Board of Retirement's policy is that administrative expenses incurred in any year will not exceed twenty-one hundredths of one percent (0.21%) of MCERA's actuarial accrued liability, unless authorized by a separate vote of the Board of Retirement.

MCERA's actual administrative expense excluding IT costs for fiscal year 2019-20 was \$1,054,227, which represented 0.147% of MCERA's actuarial accrued liability or 52.71% of the \$2 million statutory cap. Further, MCERA administrative expenses were 69.97% of the more restrictive 0.21% budget limit imposed by Board Policy.

#### Major Initiatives and Significant Events

Several major initiatives were undertaken during the fiscal year including:

• The Board adopted a Benefit Payment Policy, implemented in November 2019, which provided clear guidance to staff and Members regarding the treatment and timing of benefit payments to members.

- The Board conducted an Asset/Liability Study to review the long-term strategic allocation structure of the portfolio. As a result of the study the board decided to add two Infrastructure managers, IFM and JPMorgan. Both Infrastructure managers received a 3% allocation, for a total of allocation of 6% of the portfolio. There were no capital calls from either manager during FY20.
- The Board requested a comprehensive Actuarial Risk Assessment report (based on the Actuarial Audit and Review as of June 30, 2019) to assist the Board, participating employers, members, and other stakeholders, in better understanding and assessing the risk profile of MCERA. In particular, the risks inherent in using a fixed set of actuarial assumptions in preparing the results of valuations for MCERA. Segal presented this report to the board in July 2020.
- Renewed MCERA's 3-year contract with our Independent Auditor Brown Armstrong CPAs and our Actuary Segal Consulting, each for another term. (Ends FY22)
- In late March, MCERA implemented our Business Continuity Plan (BCP) in response to the Covid-19 pandemic. Though the office closed to the public, BCP Scenario 2 (Long-Term Physical Asset Disruption) allowed operations to continue via telework. Monthly benefit payments continued as scheduled.
- On June 1, 2020, MCERA hired a new Executive Director.
- The Board reviewed the most recent Actuarial Experience Study (for the period July 1, 2016 through June 30, 2019) and adopted new actuarial assumptions for the FY20 Actuarial Valuation. Some of these changes were a decrease in the assumed rate of return, a decrease in the rate of inflation, an increase in salary/merits, new mortality tables, and changes in retirement, termination, sick leave, and disability rates.

#### Investments

The Board of Retirement has exclusive control of all investments of the retirement system and is responsible for establishing investment objectives, strategies and policies. Pursuant to the California Constitution and the 1937 Act, the Board is authorized to invest in any form or type of investment deemed prudent in the informed judgment of the Board. In making decisions regarding the MCERA investment portfolio, the Board acts in a fiduciary capacity and must discharge its duties in accordance with fiduciary principles. In carrying out its investment responsibilities, the Board receives guidance from a professional investment consultant, Callan Associates, Inc.

In accordance with state constitutional mandates, the Board adopts an investment policy designed to ensure diversification among asset classes and achieve MCERA's long-term investment objectives. The investment return for the year ending June 30, 2020 was 2.92%, net of fees, which lagged the benchmark by 1.55%. Performance returns were 5.42%, 5.82%, 7.09%, and 8.35%, net of fees for the three, five, seven, and ten year periods ending June 30, 2020, respectively.

The rate of return on MCERA's investment portfolio is an integral component of the annual additions to the pension plan as total investment income is typically the largest contributor to the Plan's annual additions to retirement plan assets.

#### INTRODUCTORY SECTION | Letter of Transmittal

More detailed information regarding MCERA's strategic asset allocation, professional investment managers, and investment performance can be found in the Investment Section starting on page 45.

#### Funded Status and Actuarial Reporting

The Board engages a qualified, independent actuarial firm to perform annual valuations of the retirement plan. Additionally, MCERA obtains a detailed study of the retirement plan's economic and non-economic assumptions every three years, wherein the actuary makes recommendations to the Board regarding the assumptions to be used to measure the liabilities and assets of the fund. The primary purpose of these studies is to help determine the actuarially required level of contributions needed to meet costs associated with annually accruing benefit commitments (normal cost) and eliminate any past unfunded liabilities (Unfunded Actuarial Accrued Liability or "UAAL") within the plan's amortization period.

MCERA maintains a funding goal to establish contributions that fully fund the System's liabilities and that, as a percentage of payroll, remain as level as possible for each generation of active members. The use of realistic assumptions is important in maintaining the necessary funding to pay promised benefits. Each year, the actual experience of the system is compared to our assumptions and the differences are studied to determine whether changes in the contribution requirements are necessary. In addition, triennially, an actuarial experience investigation is undertaken to review the actuarial assumptions and compare the actual experience during the preceding three year period with that expected under those assumptions.

In the June 30, 2020 valuation, the ratio of actuarial valuation value of assets to the actuarial accrued liabilities was 69.3%, which was a decrease from the prior year's valuation funded ratio of 70.6%. MCERA's unfunded actuarial accrued liability (UAAL) as of June 30, 2020, was \$244.1 million. There are 19 years remaining in the declining 30-year amortization period of the UAAL. On or after July 1, 2012, each year's investment and experience gains and losses as well as any assumption and method changes will be amortized over separate, closed 18-year periods.

#### Certificate of Achievement

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to MCERA for its comprehensive annual financial report for the fiscal year ended June 30, 2019, on page 5 of the Introductory Section. In order to be granted this national award, a governmental entity must publish an easily readable and efficiently organized CAFR that meets the highest standards of governmental financial reporting. The Certification of Achievement is valued for a period of one year. We believe that this report for the fiscal year ended June 30, 2020 will again meet the requirements of the Certificate of Achievement Program and we are submitting it to the GFOA for consideration of an annual award.

#### Acknowledgements

MCERA has many contributors to its success. The preparation of this CAFR reflects the combined efforts of the MCERA staff, Robert Reveles, Katy Richardson, Judy Zeller, and Nora Morgan, along with

consultants, Callan Investment Consultants, Segal Consulting, and Brown Armstrong Accountancy Corporation, all who made significant contributions of time, effort, and expertise.

For their commitment to MCERA, and for their diligent work to assure MCERA's continued successful operations, sincere thanks are owed to the Board of Retirement and all of our advisors.

#### **Request for Information**

The financial report is designed to provide the MCERA Board of Retirement, our membership, taxpayers, investment managers and creditors with a general overview of MCERA finances and to account for the money it receives. Questions concerning any of the information in this report or requests for additional financial information should be addressed to:

Mendocino County Employees Retirement Association 625-B Kings Court Ukiah, CA 95482

Respectfully submitted,

Sentochler

Doris L. Rentschler, CFP Executive Director

## **GFOA** Certificate of Achievement



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Mendocino County Employees' Retirement Association California

> For its Comprehensive Annual Financial Report For the Fiscal Year Ended

> > June 30, 2019

Christophen P. Morrill

Executive Director/CEO

## Members of the Board of Retirement

As of June 30, 2020



Chair Kathryn Cavness

Elected by Active General Membership



Vice Chair Dan Gjerde Appointed by the Board of Supervisors



#### Trustee Leland Parker

Appointed by the Board of Supervisors



Trustee Kathryn Smith

Appointed by the Board of Supervisors



Secretary **Tim Knudsen** Elected by

Retired Membership



Trustee Julie Forrester

Elected by Active General Membership



Trustee Shari Schapmire Treasurer-Tax Collector County of Mendocino



Trustee Quincy Cromer

Elected by Active Safety Membership

Trustee Richard Shoemaker

Elected by Retired Membership



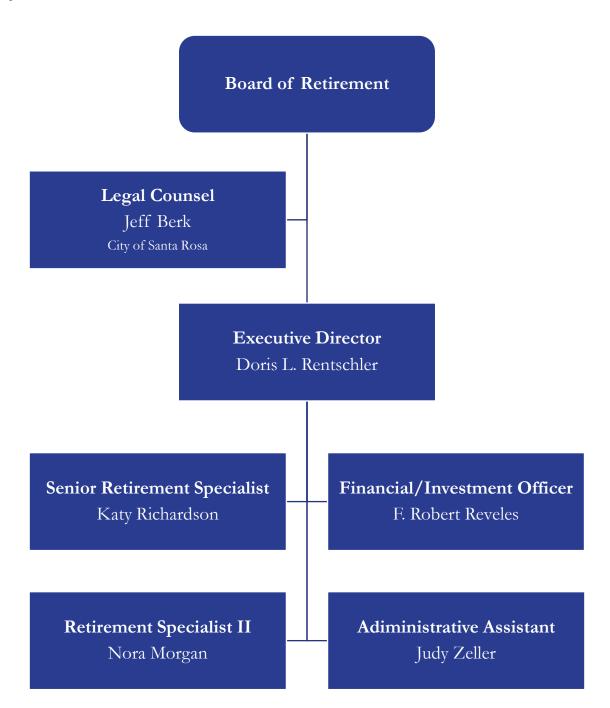
Trustee Jerilyn Harris

Appointed by the Board of Supervisors



## Organization Chart

As of June 30, 2020



See page 43 and 55 for the schedule of investment management fees and other investment expenses. See page 43 for the schedule of payments to consultants (other than investment managers).

## List of Professional Consultants

As of June 30, 2020

Actuary Segal Consulting

**Disability Counsel** County Counsel, County of Sonoma

Fiduciary Counsel Nossaman, LLP

**Investment Consultant** Callan Associates, LLC.

Independent Auditor Brown Armstrong Accountancy Corporation

**Legal Counsel** City Attorney, City of Santa Rosa

Tax Counsel Hanson Bridgett, LLP

Note: List of Investment Managers is located on page 56 of the Investment Section of this report.

**Financial Section** 

# BROWN ARMSTRONG CERTIFIED PUBLIC ACCOUNTANTS

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REGISTERED with the Public Company Accounting Oversight Board and MEMBER of the American Institute of Certified Public Accountants

#### INTRODUCTORY SECTION | Independent Auditor's Report

# BROWN ARMSTRONG

Certified Public Accountants

#### Independent Auditor's Report

To the Audit Committee and Board of Retirement of Mendocino County Employees' Retirement Association Ukiah, California

#### **Report on the Basic Financial Statements**

We have audited the accompanying Statement of Fiduciary Net Position of the Mendocino County Employees' Retirement Association (MCERA), a pension trust fund of the County of Mendocino, California, as of June 30, 2020, the related Statement of Changes in Fiduciary Net Position for the fiscal year then ended, and the related notes to the basic financial statements, which collectively comprise MCERA's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Basic Financial Statements

Management is responsible for the preparation and fair presentation of these basic financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of basic financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these basic financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the basic financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the basic financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to MCERA's preparation and fair presentation of the basic financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of MCERA's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the basic financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

11 MCERA 2020 Comprehensive Annual Financial Report

#### Opinion

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the fiduciary net position of MCERA as of June 30, 2020, and the changes in fiduciary net position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A) and required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the MD&A and RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise MCERA's basic financial statements. The other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements of the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory, investment, actuarial, and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **Report on Summarized Comparative information**

We have previously audited MCERA's June 30, 2019 basic financial statements, and our report dated November 25, 2019, expressed an unmodified opinion on these audited basic financial statements. In our opinion, the summarized comparative information presented herein as of and for the fiscal year ended June 30, 2019, is consistent, in all material respects, with the audited basic financial statements from which it has been derived.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 23, 2020, on our consideration of MCERA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of MCERA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering MCERA's internal control over financial reporting and compliance.

BROWN ARMSTRONG

ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California November 23, 2020

## Management's Discussion and Analysis – June 30, 2020

This section presents Management's Discussion and Analysis (MD&A) of Mendocino County Employees' Retirement Association's (MCERA or Plan) financial results and a summary of MCERA's financial position and activities as of and for the fiscal year ended June 30, 2020. We encourage readers to take into account the information presented here in conjunction with additional information we have furnished in the basic financial statements.

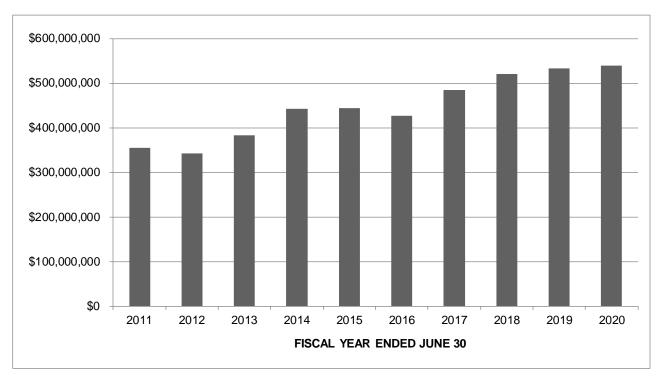
MCERA provides service retirement, disability, death, and survivor benefits, and is administered in accordance with the County Employees Retirement Law of 1937 (Government Code Section 31450, et seq.). Pursuant to certain provisions of the County Employees Retirement Law of 1937, MCERA is a multi-agency public employees' retirement system, established by the County of Mendocino on January 1, 1948, and is an independent agency within the County of Mendocino, with a separate operating budget and professional staff.

The California Constitution gives the Board of Retirement (Board) plenary authority over the administration of MCERA, which includes administering MCERA benefits and managing the assets. The Board and MCERA staff members are committed to act for the exclusive benefit of MCERA and its participants, manage the assets of MCERA prudently, and administer benefits with impartiality. To fulfill this mandate, MCERA employs a skilled professional staff and independent consultants that operate under a system of governance, operational, and fiduciary policies and procedures.

Participating agencies in MCERA include the County of Mendocino, the Superior Court of Mendocino County, and the Russian River Cemetery District.

### **Financial Highlights**

- Fiduciary net position increased to \$539 million, which reflects an increase of 1.18% in net position during fiscal year 2019-20.
- Actuarial determined assets increased to \$551.3 million, a 4.5% increase during fiscal year 2019-20.
- Net total additions to fiduciary net position for the fiscal year totaled \$46.3 million. This was comprised of \$24.7 million of employer contributions, \$6.8 million of member contributions, and a net investment gain of \$14.8 million.
- Deductions in fiduciary net position for the fiscal year were \$40.0 million, which included \$38.0 million in benefit payments to retirees, \$0.8 million in member refunds, and \$1.2 million in total administrative expenses.
- MCERA's funded status decreased to 69.3% from 70.6% over the fiscal year. The funded status is measured by the ratio of actuarial valuation value of assets to actuarial accrued liabilities.
- The net pension liability (NPL) increased from \$214.8 million to \$256.9 million during fiscal year 2019-20. The fiduciary net position as a percentage of the total pension liability decreased from 71.3% to 67.7%.



### MCERA Fiduciary Net Position Held in Trust for Pension Benefits

### Overview of the Basic Financial Statements

The MD&A serves as an introduction and overview of MCERA's Basic Financial Statements. The Basic Financial Statements and required disclosures are prepared in accordance with accounting principles and reporting guidelines as set forth by the Governmental Accounting Standards Board (GASB). MCERA's Basic Financial Statements are comprised of the following:

### Statement of Fiduciary Net Position

The Statement of Fiduciary Net Position is a snapshot of account balances at fiscal year-end. It presents major categories of assets and liabilities at fiscal year-end. The difference between assets and liabilities, "Fiduciary Net Position," represents funds available to pay benefits. Increases and decreases in "Fiduciary Net Position," when analyzed over time, may serve as an indicator of whether MCERA's financial position is improving or deteriorating.

## Statement of Changes in Fiduciary Net Position

The Statement of Changes in Fiduciary Net Position provides information on the financial activities that increased and decreased Fiduciary Net Position. This statement covers the activity over a one-year period of time.

### Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements are an integral part of the basic financial statements and provide background and detailed information regarding MCERA's policies, programs, and activities.

#### Required Supplementary Information

The Required Supplementary Information consists of the MD&A and supporting schedules which GASB requires to accompany the basic financial statements. The schedules include the following and can be found on pages 37-41.

- Schedules of Changes in Net Pension Liability and Related Ratios: This schedule displays the 10 year history of the changes in NPL for all participating employers.
- Schedule of Employer Contributions: This schedule provides a 10 year history of the employers' actual contributions compared to the statutory actuarially determined contributions. The schedule also displays the employer contributions as a percentage of covered payroll.
- Schedule of Investment Returns: This table shows the 10 year history of the money-weighted rate of return for investments net of investment management fees.

#### Other Supplementary Information

The other supplementary information includes schedules pertaining to administrative expenses, information technology expenses, investment management fees and other investment expenses, as well as payments to consultants (other than investment managers). The other supplementary information can be found on pages 42-43.

#### **Financial Analysis**

Table #1 below and Table #2 on the following page compare and summarize MCERA's financial activity for the current and prior fiscal year.

#### Table #1: MCERA Fiduciary Net Position as of June 30, 2020 and 2019

(Dollars in Thousands)	 2020	 2019	Inc	mount crease/ crease)	% Change Increase/ (Decrease)
Cash Equivalents	\$ 221	\$ 278	\$	(57)	(20.50%)
Receivables	1,755	1,213		542	44.68%
Capital Assets, Net					
Software Equipment	318	397		(79)	(19.90%)
Investments, at Fair Value	538,254	532,277		5,977	1.12%
Total Assets	 540,548	 534,165		6,383	1.19%
Accounts Payable	325	232		93	40.09%
Accrued Expenses and Other Liabilities	1,234	1,206		28	2.32%
Total Liabilities	 1,559	 1,438		121	8.41%
Fiduciary Net Position Restricted for Pension Benefits	\$ 538,989	\$ 532,727	\$	6,262	1.18%

(Dollars in Thousands)	20202019		2019	Amount Increase (Decrease)		% Change Increase (Decrease)	
Additions							
Additions Employer Contributions	\$	24,647	\$	23,702	\$	945	3.99%
Member Contributions	φ	6,820	φ	6,544	Φ	945 276	4.22%
Net Investment Income		14,799		19,959		(5,160)	(25.85%)
Net investment income	·	14,735		19,959		(3,100)	(23.0378)
Total Additions		46,266		50,205		(3,939)	(7.85%)
Deductions							
Retirement Benefits		38,036		35,650		2,386	6.69%
Refund of Contributions		742		1,025		(283)	(27.61%)
Administrative Expenses		1,226		1,233		(7)	(0.57%)
Total Deductions		40,004		37,908		2,096	5.53%
Change in Fiduciary Net Position		6,262		12,297		(6,035)	(49.08%)
Fiduciary Net Position Restricted for		F00 70-		500 400		40.007	0.0551
Pension Benefits at Beginning of Year		532,727		520,430		12,297	2.36%
Fiduciary Net Position Restricted for							
Pension Benefits at End of Year	\$	538,989	\$	532,727	\$	6,262	1.18%

#### Table #2: Changes In Fiduciary Net Position for the Fiscal Years Ended June 30, 2020 and 2019

### Additions to Fiduciary Net Position

The primary sources to finance the benefits MCERA provides to its members are accumulated through income on investments and through the collection of employee and employer contributions. These income sources for the fiscal years ended June 30, 2020 and 2019, totaled \$46.3 million and \$50.2 million, respectively. The decrease in additions from 2019 to 2020 can be attributed primarily to a decrease in net investment income. Employer contributions and member contributions increased in FY 2020 as a result of higher non-safety covered payroll. Total net position increased from approximately \$532.8 million in fiscal year (FY) 2019 to \$539.0 million in FY 2020.

### Deductions from Fiduciary Net Position

The primary uses of MCERA assets are the payment of benefits to retirees and their beneficiaries, refunds of contributions to terminated employees, and the cost of administering MCERA. These deductions for the fiscal years ended June 30, 2020 and 2019, were \$40.0 million and \$37.9 million, respectively. The primary reason for this change was an increase in benefits paid to retirees.

#### MCERA Financial Reserves

#### Table #3: MCERA Reserves as of June 30, 2020 and 2019

(Dollars in Thousands)	 2020	2019		
Member Reserve	\$ 72,947	\$	68,504	
Employer Reserve	(183,343)		(160,717)	
Retiree Reserve	372,555		351,514	
Cost of Living Reserve	188,469		176,288	
Contingency Reserve	 5,385		5,324	
Total Reserves	\$ 456,013	\$	440,913	

MCERA's reserves are established from contributions and the accumulation of investment income after satisfying investment and administrative expenses. Under accounting principles generally accepted in the United States of America (GAAP), investments are stated at fair value instead of cost and include the recognition of unrealized gains and losses in the current period. MCERA has adopted a five-year smoothing methodology for investment gains and losses. This has the effect of smoothing both positive and negative fluctuations in investment performance versus assumptions and has a stabilizing effect on contribution rates.

#### Major Initiatives and Significant Events

Several major initiatives were undertaken during the fiscal year including:

- The Board adopted a Benefit Payment Policy, implemented in November 2019, which provided clear guidance to staff and Members regarding the treatment and timing of benefit payments to members.
- The Board conducted an Asset/Liability Study to review the long-term strategic allocation structure of the portfolio. As a result of the study the board decided to add two Infrastructure managers, IFM and JPMorgan. Both Infrastructure managers received a 3% allocation, for a total of allocation of 6% of the portfolio. There were no capital calls from either manager during FY20.
- The Board requested a comprehensive Actuarial Risk Assessment report (based on the Actuarial Audit and Review as of June 30, 2019) to assist the Board, participating employers, members, and other stakeholders, in better understanding and assessing the risk profile of MCERA. In particular, the risks inherent in using a fixed set of actuarial assumptions in preparing the results of valuations for MCERA. Segal presented this report to the board in July 2020.
- Renewed MCERA's 3-year contract with our Independent Auditor Brown Armstrong CPAs and our Actuary Segal Consulting, each for another term. (Ends FY22)
- In late March, MCERA implemented our Business Continuity Plan (BCP) in response to the Covid-19 pandemic. Though the office closed to the public, BCP Scenario 2 (Long-Term Physical Asset Disruption) allowed operations to continue via telework. Monthly benefit payments continued as scheduled.
- On June 1, 2020, MCERA hired a new Executive Director.

• The Board reviewed the most recent Actuarial Experience Study (for the period July 1, 2016 through June 30, 2019) and adopted new actuarial assumptions for the FY20 Actuarial Valuation. Some of these changes were a decrease in the assumed rate of return, a decrease in the rate of inflation, an increase in salary/merits, new mortality tables, and changes in retirement, termination, sick leave, and disability rates.

### Investment and Economic Summary

In accordance with state constitutional mandates, the Board adopts a strategic asset allocation policy designed to ensure diversification among asset classes and achieve MCERA's long-term investment objectives. Although MCERA invests on a long-term horizon, short-term returns are important to discern developing trends.

The investment return for the fiscal year ended June 30, 2020, was 2.92% which lagged the benchmark by 1.55%. Performance returns were 5.42%, 5.82%, 7.09%, and 8.35% for the three, five, seven, and ten year periods ending June 30, 2020, respectively.

The rate of return on MCERA's investment portfolio is an integral component of the annual additions to the pension plan as total investment income is typically the largest contributor to MCERA's annual additions to fiduciary net position.

### Funded Status and Actuarial Reporting

MCERA maintains a funding goal to establish contributions that fully fund MCERA's liabilities, and that, as a percentage of payroll, remain as level as possible for each generation of active members. Actuarial valuations are performed annually with actuarial experience investigations conducted triennially in accordance with state statute. The use of realistic assumptions is important in maintaining the necessary funding to pay promised benefits. Each year the actual experience of MCERA is compared to our assumptions and the differences are studied to determine whether changes in the contribution requirements are necessary. In addition, triennially, an actuarial experience investigation is undertaken to review the actuarial assumptions and compare the actual experience during the preceding three year period with that expected under those assumptions.

In the June 30, 2020 valuation, the ratio of actuarial valuation value of assets to the actuarial accrued liabilities was 69.3%, which was a decrease from the prior year's valuation funded ratio of 70.6%. The actuarial valuation value of assets excludes about \$17.7 million in deferred market losses that will be smoothed in over the next few years. Thus, on a market value basis, the funded ratio would be 67.8%. MCERA's unfunded actuarial accrued liability (UAAL) as of June 30, 2020, was \$244.1 million. On a market value basis, the UAAL would be \$256.4 million.

As of June 30, 2020, there are 19 years remaining in the declining 30-year amortization period of the UAAL. On or after July 1, 2012, any new UAAL resulting from plan amendments will be amortized over different amortization periods. Investment gains and losses as well as any assumption and method changes will be amortized over an 18-year period.

#### FINANCIAL SECTION | Management's Discussion and Analysis

The aggregate employer rate calculated in the June 30, 2020 valuation increased from 34.21% of payroll to 37.65% of payroll. The net effect of lower than expected return on investments and higher than expected salary increases all contributed to the rate increase. The aggregate member rate calculated in the June 30, 2020 valuation increased from 9.28% of payroll to 10.25% of payroll.

#### Request for Information

The financial report is designed to provide the MCERA Board of Retirement, our membership, taxpayers, investment managers, and creditors with a general overview of MCERA finances and to account for the money it receives. Questions concerning any of the information in this report or requests for additional financial information should be addressed to Mendocino County Employees' Retirement Association, 625-B Kings Court, Ukiah, California 95482.

Respectfully submitted,

entochler

Doris L. Rentschler Executive Director

# **Basic Financial Statements**

## Statement of Fiduciary Net Position

June 30, 2020 (with Comparative Totals for 2019)

ASSETS	June 30, 2020	June 30, 2019
<u>Cash equivalents (Note 3):</u>	\$ 221,220	\$ 277,833
Investments at fair value (Notes 3 and 4)		
Fixed income	114,218,831	111,668,799
Domestic equities	204,919,037	214,240,611
International equities	156,959,514	146,238,125
Real estate partnerships	60,868,842	58,841,415
Real estate - 625 Kings Court, Ukiah, CA	1,288,000	1,288,000
Total investments, at fair value	538,254,224	532,276,950
Receivables:		
Member contributions receivable	298,142	231,239
Employer contributions receivable	1,217,318	861,411
Other receivables	239,419	120,458
Total receivables	1,754,879	1,213,108
<u>Capital assets, net (Note 1):</u>		
Software equipment	317,533	396,916
TOTAL ASSETS	\$ 540,547,856	\$ 534,164,807
LIABILITIES		
Liabilities		
Accounts payable	\$ 325,490	\$ 232,059
Accrued expenses and other liabilities	1,233,153	1,205,731
TOTAL LIABILITIES	\$1,558,643	\$1,437,790
FIDUCIARY NET POSITION RESTRICTED FOR PENSION BENEFITS	\$ 538,989,213	\$ 532,727,017

The accompanying notes to the financial statements are an integral part of this statement.

## Statement of Changes in Fiduciary Net Position

For the Fiscal Year Ended June 30, 2020 (with comparative Totals for 2019)

	June 30, 2020	June 30, 2019
ADDITIONS TO FIDUCIARY NET POSITION ATTRIBUTED TO:		
Investment income:		
Net realized and unrealized appreciation in fair value of	\$ 7,473,055	\$ 13,100,919
Dividend income	8,195,483	7,630,201
Rent income, net of expenses	91,454	82,760
Interest income	17,383	51,245
Investment expenses	(978,719)	(906,006)
Total investment income, net	14,798,656	19,959,119
Contributions (Note 5):		
Employer contributions	24,647,132	23,702,064
Member contributions	6,820,687	6,544,192
Total contributions	31,467,819	30,246,256
Total additions	46,266,475	50,205,375
DEDUCTIONS FROM FIDUCIARY NET POSITION ATTRIBUTED TO:		
Retirement benefits	38,036,004	35,650,289
Refund of contributions	741,783	1,024,612
Administrative expenses	1,226,492	1,233,418
Total deductions	40,004,279	37,908,319
Change in Fiduciary Net Position	6,262,196	12,297,056
FIDUCIARY NET POSITION RESTRICTED FOR PENSION BENEFITS:		
Balance at beginning of year	532,727,017	520,429,961
Balance at end of year	\$ 538,989,213	\$ 532,727,017

The accompanying notes to the financial statements are an integral part of this statement.

## Notes to the Basic Financial Statements

June 30, 2020

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Reporting Entity:**

Mendocino County Employees' Retirement Association (MCERA or the Plan) is governed by the Board of Retirement (Board) and is considered an independent entity. MCERA is a component unit of the County of Mendocino (the County) and is being reported as a Pension Trust Fund in the County's Financial Report in accordance with Governmental Accounting Standards Board (GASB) Statements No. 14; No. 39, as amended by GASB Statement No. 61; and No. 80.

### Basis of Accounting:

MCERA follows GASB accounting principles and reporting guidelines, and basic financial statements are prepared using the accrual basis of accounting. MCERA member contributions are recognized in the period in which the contributions are due. Employer contributions to MCERA are recognized when due and when the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of MCERA.

### Comparative Data:

The accompanying financial statements include summarized information from the prior year financial statements for comparative purposes only. Such information does not include sufficient detail to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Such information should be read in conjunction with MCERA's basic financial statements for the fiscal year ended June 30, 2019, from which the summarized information was derived.

#### Use of Estimates:

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires the Retirement Administrator to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results could differ from these estimates.

#### Valuation of Investments:

Investments are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Investments that do not have an established market are reported at estimated fair value. Security transactions are accounted for on a trade date basis. Interest income is recognized when earned, and dividend income is recognized on the ex-dividend date. Stock dividends or stock splits are recorded as memo items and do not affect the total value of the securities. Purchases and sales of securities are accounted for on a trade date basis, and dividends declared but not received are accrued on the ex-dividend date. Unrealized gains and losses on investments are reported as net appreciation (depreciation) in fair value of investments. The

### Valuation of Investments: (Continued)

calculation of realized gains and losses is independent of the calculation of net appreciation (depreciation) in the fair value of MCERA investments.

#### Derivatives:

MCERA's Investment Policy permits the use of derivative instruments to minimize the exposure of certain investments to adverse fluctuations in financial and currency markets and to enhance yields. MCERA does not use derivatives for speculative use or to create leverage.

During the fiscal year ended June 30, 2020, MCERA owned no derivatives directly in its portfolio.

#### Custodial Credit Risk:

Custodial credit risk for deposits in the County trust account is assumed by the County. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, MCERA would not be able to recover the value of the investment or collateral securities that are in possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in MCERA's name, and held by the counterparty. MCERA's investment securities are not exposed to custodial credit risk because all securities are either held by MCERA's custodial bank in MCERA's account or held directly with investment companies in MCERA's name.

MCERA's custodial bank maintains insurance to help protect against losses due to negligence, theft, and other related events.

Except for a statement that the duties of the Board of Retirement, MCERA officers, and employees shall be discharged with care, skill, prudence, and diligence, MCERA has no formal policy for managing custodial credit risk.

#### Market and Credit Risk:

MCERA invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect account balances and the amounts reported in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position.

### Market and Credit Risk: (Continued)

Credit risk is the risk that an issuer or other counterparty to a debt instrument will not fulfill its obligations. This is measured by the assignment of ratings by nationally recognized statistical rating organizations. Investment allocation guidelines according to the Investment Policy are as follows:

	Allowable Range	Current Allocation	
Domestic Equities	32% - 42%	38.07%	
International Equities	20% - 30%	29.16%	
Fixed Income	18% - 24%	21.22%	
Real Estate Partnerships	6% - 16%	11.55%	
Infrastructure	1% - 11%	0.00%	

MCERA's Investment Policy does not allow for a single investment in real estate that is in excess of 5 percent of total assets at the time of purchase. With respect to common stocks, MCERA has a goal of diversifying the portfolio across a broad spectrum of sectors and geographies that have sound long-term growth potential. Similar restrictions apply to fixed income securities. Although MCERA does not have a specific policy to limit credit risk, MCERA seeks to mitigate risk through its Investment Policy constraints.

#### Interest Rate Risk:

Interest rate risk is the risk that changes in the interest rate will adversely affect the fair value of an investment. MCERA has not adopted a specific formal policy to manage interest rate risk. Nevertheless, MCERA's U.S. active bond funds are generally managed with duration limits to reduce interest rate risk. The quality and interest rate risk of MCERA's fixed income funds are summarized in the table below.

Commingled Fixed Income Funds							
Fund Name	Fair Value	Weighted Average Coupon	Weighted Average Maturity (Years)	Effective Duration (Years)	Weighted Average Quality Rating		
Dodge & Cox Income PIMCO Total Return	\$ 57,303,860 56,914,971	3.77% 2.80%	9.17 6.91	4.98 5.26	A+ AA		
Total	\$ 114,218,831	3.29%	8.04	5.12	AA-		

## Foreign Currency Risk:

Foreign currency risk is the risk that changes in the exchange rates will adversely affect the fair value of an investment or deposit. International portfolio managers are permitted to use defensive currency hedging to mitigate foreign currency risk through the use of forward currency contracts and currency futures as long as they are implemented in a timely and cost-effective manner. MCERA's international portfolio managers are allowed to invest in authorized countries. MCERA owns commingled investment vehicles and does not have direct exposure to foreign currency risk. Although MCERA does not have a specific policy regarding foreign currency risk, MCERA seeks to mitigate this risk through its Investment Policy constraints.

#### Investment Concentrations:

As of June 30, 2020, MCERA does not hold investments in any one organization that represent 5 percent or more of MCERA's fiduciary net position.

#### Money-Weighted Rate of Return:

For the fiscal year ended June 30, 2020, the annual money-weighted rate of return on MCERA investments, net of investment management expense, was 2.97%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Capital Assets:

Capital assets consist of MCERA's pension administrative system software, which is carried at a cost of \$793,831 less accumulated amortization of \$476,298.

#### **Risk Management:**

MCERA is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and major downturns in financial markets. For the past several years, MCERA has obtained coverage from commercial insurance companies for errors and omissions coverage related to activities of the Board, but all other risks of loss, except losses due to depreciation in the fair value of investments, are assumed by the sponsoring employers. MCERA has effectively managed risk through various employee education and prevention programs and careful selection of investments. In addition, MCERA is also covered by the County's self-insurance program for general liability, unemployment, and workers' compensation coverage. The County's self-insurance program also includes a premium for excess coverage.

Expenditures and claims are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

#### Income Taxes:

MCERA qualifies under Section 401(a) of the Internal Revenue Code (IRC). No provision for income taxes has been made in the accompanying basic financial statements, as MCERA is exempt from federal and state income taxes under the provisions of the IRC Section 501 and California Revenue and Taxation Code Section 23701, respectively. MCERA obtained its latest determination letter dated August 11, 2016, in which the Internal Revenue Service (IRS) stated that MCERA, as then designed, is in compliance with the applicable requirements of the IRC.

MCERA recently discovered operational errors related to Plan interpretations. In order to mitigate the potential risk of MCERA losing tax qualification as a result of operational errors, MCERA filed for corrective action under the IRS Voluntary Correction Program (VCP). In accordance with the IRS Employee Plans Compliance Resolution System (EPCRS), MCERA is allowed to voluntarily correct any mistakes and avoid any potential adverse consequence.

#### Administrative Expenses:

The Board approves MCERA's annual budget. The County Employees Retirement Law of 1937 (CERL) limits MCERA's annual administrative expenses, excluding the costs of administration for computer software and hardware and computer technology consulting services (IT costs), to twenty-one hundredths of one percent (0.21%) of MCERA's actuarial accrued liability or \$2 million, whichever is greater. The Board's policy is that administrative expenses incurred in any year will not exceed twenty-one hundredths of one percent (0.21%) of MCERA's actuarial accrued liability, unless authorized by a separate vote of the Board.

MCERA's actual administrative expense, excluding IT costs, for fiscal year 2019-20 was \$1,054,227, which represented 0.14% of MCERA's actuarial accrued liability or 52.71% of the \$2 million statutory cap.

#### Subsequent Events:

In compliance with governmental accounting standards generally accepted in the United States of America, management has evaluated events that have occurred after year-end through the date the financial statements were issued (November 23, 2020) to determine if these events are required to be disclosed in these financial statements.

On March 11, 2020, the World Health Organization declared the outbreak of the coronavirus (COVID-19) a pandemic. As a result of the spread of COVID-19, economic uncertainties have arisen which are likely to negatively impact the Net Increase in Fiduciary Net Position. Other financial impacts could occur, though such potential impact is unknown at this time.

## **NOTE 2 – DESCRIPTION OF PLAN**

#### Description of Plan and Applicable Provisions of the Law:

MCERA is an integrated public retirement system established under and subject to the legislative authority of the State of California as enacted and amended by the CERL (Chapter 677 Statutes of 1937). MCERA is a multiple-employer cost-sharing defined benefit plan for the County, the County Courts, and the Russian River Cemetery District (the Plan Sponsors). MCERA was approved by the Board of Supervisors to become effective January 1, 1948, and was integrated with Social Security on January 1, 1956.

Membership in the Plan at June 30, 2020, consisted of the following:

Retirees and beneficiaries receiving benefits Terminated plan members entitled to, but not yet receiving benefits	1,587 546
Active plan members	1,140
Total	3,273
Number of participating employers	3

## **NOTE 2 – DESCRIPTION OF PLAN (Continued)**

## Description of Plan and Applicable Provisions of the Law: (Continued)

A multiple-employer cost-sharing plan is a single plan with pooling (cost-sharing) arrangements for the participating employers. All risks, rewards, and costs, including benefit costs, are shared and are not attributed individually to the employers. A single actuarial valuation covers all plan members. Other special districts within the County are eligible, but have not elected to participate.

All permanent employees who work at least 32 hours per week become members of the Plan on the first day of the second pay period following employment. Employees are classified as either General or Safety (Law Enforcement or Probation) members, and are assigned to one of five tiers based on entry date and job classification. Members become vested after five years of credited service.

Retirement benefits offered by the Plan include normal retirement, disability retirement, and serviceconnected disability retirement. Retirement benefits are based on the years of service, final average salary, and age at retirement. A statutory benefit formula that varies based on a member's tier and type is used to determine monthly benefits. A death benefit is available to beneficiaries. An annual cost of living adjustment of no more than 3 percent may be granted by the Board. The annual cost of living benefit is based upon the tier level of the member. Members hired after January 1, 2013, are not eligible for a cost of living benefit.

The Plan does not provide health benefits to members. Based on County Board of Supervisors Resolution No. 98-147, County Counsel concluded that the County Board of Supervisors was ultimately responsible for dealing with any retiree health benefits that might be provided to retired employees of the County.

### Member Termination:

Upon separation from MCERA, members' accumulated contributions are refundable with interest accrued through the prior June 30 or December 31. Interest on member accounts is credited semiannually on June 30 and December 31. Withdrawal of such accumulated contributions results in forfeiture of the related vested benefits.

### Plan Termination:

MCERA is administered in accordance with the provisions of California Government Code Section 31450 and accompanying code sections. California Government Code Section 31483 allows the governing body of the County, the County Courts, or special district, through the adoption of an ordinance or resolution, to terminate the applicability of the Plan to employees of the County, the County Courts, or special district whose services commence after a given future date.

## **NOTE 3 – CASH AND INVESTMENTS**

Cash and investments are reported at fair value. Cash and investments that do not have an established market are reported at estimated fair value. All investments listed in the Statement of Fiduciary Net Position, except for real estate and cash equivalents, are registered securities held by MCERA's agent in MCERA's name. The Board has exclusive control over all cash and investments of MCERA and is responsible for establishing investment objectives, strategies, and policies.

### NOTE 3 - CASH AND INVESTMENTS (Continued)

The Board has adopted an Investment Policy, which provides the framework for the management of MCERA's investments. The Investment Policy establishes MCERA's investment objectives and defines the principal duties of the Board and the investment managers. The asset allocation plan is an integral part of the Investment Policy and is designed to provide an optimum and diversified mix of asset classes with return expectations to satisfy expected liabilities while managing risk exposure. MCERA currently employs investment managers to manage its assets subject to the provisions of the Investment Policy.

Cash equivalents consist of cash in trust with the Treasurer of the County. Cash from deposits and cash needed for daily operational purposes is held in a pooled account with other County funds. The County Treasurer is responsible for the management, control, and safekeeping of all investments in the pooled fund. Interest on funds in the County investment pool is computed quarterly based on average daily balance. A deposit in the pooled account approximates fair value and may be subject to credit risk, concentration risk, and custodial credit risk.

MCERA's cash and investments stated at fair value as of June 30, 2020, are as follows:

Cash equivalents	\$	221,220
Total cash equivalents		221,220
Fixed income	11	4,218,831
International equities	15	6,959,514
Domestic equities – small cap	3	1,266,004
Domestic equities – mid cap	3	0,022,512
Domestic equities – large cap	14	3,630,521
Real estate partnerships	6	0,868,842
Real estate – 625 Kings Court, Ukiah, CA		1,288,000
Total investments, at fair value	53	8,254,224
Total Cash and Investments	\$ 53	8,475,444

### **NOTE 4 – FAIR VALUE MEASUREMENT OF INVESTMENTS**

MCERA follows GASB Statement No. 72, *Fair Value Measurement and Application* (GASB 72), which establishes a fair value hierarchy based on three types of input to develop the fair value measurements for investments. The hierarchy gives the highest priority to Level 1 inputs which are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The three levels of the fair value hierarchy under GASB 72 are described below.

### **NOTE 4 – FAIR VALUE MEASUREMENT OF INVESTMENTS (Continued)**

### Level 1:

Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that MCERA has the ability to access.

### Level 2:

Inputs to the valuation methodology include: quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in inactive markets; inputs other than quoted prices that are observable for the asset or liability; inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.

### Level 3:

Inputs to the valuation methodology are unobservable and significant to the fair value measurement. The inputs into the determination of fair value are based upon the best information in the circumstances and may require management judgment or estimation.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following is a description of the valuation methodologies used for investments measured at fair value.

*Commingled funds*: Valued at the fair value of shares held by MCERA at fiscal year-end.

Certain investments which do not have a readily determinable fair value have been valued at the Net Asset Value (NAV) per share (or its equivalent) provided that the NAV is calculated and used as a practical expedient to estimate fair value in accordance with accounting principles generally accepted in the United States of America (GAAP) requirements. These investments are not categorized within the fair value hierarchy but disclosed in the schedule of investments measured at the NAV.

Real estate partnerships: Valued at the NAV of shares held by MCERA at fiscal year-end.

*Real estate – 625 Kings Court, Ukiah, CA*: Valued at the approximate fair value obtained through a broker price opinion.

The methods described above may produce a fair value calculation that may not be as indicative of net realizable value or reflective of future fair values. Furthermore, while MCERA believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies

### **NOTE 4 – FAIR VALUE MEASUREMENT OF INVESTMENTS (Continued)**

or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following tables set forth by level, within the fair value hierarchy, MCERA's investments at fair value and the NAV as of June 30, 2020:

	Investments at Fair Value as of June 30, 2020					
	Level 1 Level 2 Level 3		Total			
Investments by fair value level:						
Commingled funds:						
Fixed income	\$-	\$ 114,218,831	\$-	\$ 114,218,831		
International equities	-	156,959,514	-	156,959,514		
Domestic equities	168,191,673	36,727,364	-	204,919,037		
Real estate - 625 Kings						
Court, Ukiah, CA			1,288,000	1,288,000		
Total investments by						
fair value level	\$ 168,191,673	\$ 307,905,709	\$ 1,288,000	477,385,382		
Investments measured at the NAV	-					
Real estate partnerships				60,868,842		
Total investments measured at fai	r value level and l	NAV		\$ 538,254,224		

The valuation method for investments measured at the NAV per share (or its equivalent) is presented on the following table:

	Investments measured at NAV as of June 30, 2020			
		Unfunded Redemption		Redemption
	Fair Value	Commitments	Frequency	Notice Period
Real estate partnerships <sup>(1)</sup> Infrastructure	\$ 60,868,842 	\$- 33,462,090	Quarterly Quarterly	45 Days 90 Days
Total investments measured at the NAV	\$ 60,868,842			

(1) These are two real estate funds. They are real estate funds that invest primarily in a diversified portfolio of institutional quality multi-family, industrial, retail, and office assets in the United States. The fair values of the investments in this type have been determined using the NAV (or its equivalent) of MCERA's ownership interest in partners' capital.

### **NOTE 4 – FAIR VALUE MEASUREMENT OF INVESTMENTS (Continued)**

The following table sets forth a summary of changes in the fair value of MCERA's Level 3 investments for the fiscal year ended June 30, 2020, as follows:

### Commercial Building at 625 Kings Court, Ukiah California

	 2020
Fair value, beginning of year Unrealized gain Purchases Sales Issuances Settlements	\$ 1,288,000 - - - -
Fair value, end of year	\$ 1,288,000
Amount of total gains or losses for the period included in net appreciation in fair value of investments, attributable to the change in unrealized gains or losses relating to assets still held as of June 30, 2020.	\$ 

The following table represents MCERA's Level 3 financial instruments and the valuation techniques used to measure the fair value of those financial instruments as of June 30, 2020. A professional appraisal was completed in June 2017. MCERA's policy is to obtain a professional appraisal every four years.

Instrument	Fair Value at June 30, 2020		Principal Valuation Technique
Real Estate - 625 Kings Court, Ukiah, CA	\$	1,288,000	Fair Value = Appraisal

### **NOTE 5 – CONTRIBUTIONS**

Contribution rates for the employers and their participating employees are established and may be amended by the MCERA Board (and then shall be adopted by the County Board of Supervisors). The contribution rates are determined based on the benefit structure established by the employers. The Actuarial Valuation and Review report issued by The Segal Company as of June 30, 2018, recommended employer and member contribution rates that aggregate to 34.27% and 9.65%, respectively. The actual member and employer rates depend on General, Safety, or Probation membership, and tier. The member and employer contribution rates are adjusted annually to maintain the appropriate funding status of MCERA. The employer

### **NOTE 5 – CONTRIBUTIONS (Continued)**

contribution rate is actuarially determined to provide for the balance of the contributions needed to fund the annual normal cost (basic and cost of living) and the amortization of the unfunded actuarial accrued liability (UAAL).

Using the projected payroll amounts for MCERA's membership groups and tiers that were used in the June 30, 2018 actuarial valuation, management has estimated the contributions are comprised of the following for the fiscal year ended June 30, 2020:

Estimated Employer Normal Cost Contributions Estimated UAAL Contributions	\$ 7,932,824 16,714,308	-
Total	\$ 24,647,132	2

### **NOTE 6 – NET PENSION LIABILITY**

GASB Statement No. 67 requires public pension plans to provide a net pension liability. The net pension liability is measured as the total pension liability less the amount of MCERA's fiduciary net position. The net pension liability is an accounting measurement for financial statement reporting purposes. The components of MCERA's net pension liability at June 30, 2020, were as follows:

Total pension liability Fiduciary net position	\$ 795,845,448 538,989,213
Net pension liability	\$ 256,856,235
Fiduciary net position as a percentage of total pension liability	67.7%

### Disclosure of Information About Actuarial Methods and Assumptions:

The required Schedules of Changes in Net Pension Liability and Related Ratios immediately following the Notes to the Basic Financial Statements presents information about whether the fiduciary net position is increasing or decreasing over time relative to the total pension liability.

The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

### Actuarial Methods and Assumptions:

The total pension liability as of June 30, 2020, was determined by actuarial valuation as of June 30, 2020. The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an experience study for the period from July 1, 2016 through June 30, 2019. Key methods and assumptions used in the latest actuarial valuation are presented below:

### **NOTE 6 – NET PENSION LIABILITY (Continued)**

Actuarial Methods and Assumptions: (Continued)

Valuation date Actuarial cost method Amortization method Remaining amortization period (1) Asset valuation method	June 30, 2020 Entry age cost method (individual basis) Level % of payroll for total unfunded liability 19 years (closed) for all UAAL Fair value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual market return and the expected return on the fair value, and is recognized over a five year period, further adjusted, if necessary, to be within 25% of the fair value. The valuation value of assets is the actuarial value of assets reduced by the value of the non-valuation reserves.
Actuarial assumptions: Investment rate of return Inflation rate Real across-the-board salary increase Projected salary increases * * Includes inflation at Cost of living adjustments Mortality for healthy members and all beneficiaries	<ul> <li>6.75%</li> <li>2.75%</li> <li>0.50%</li> <li>4.25% to 8.25%</li> <li>2.75% plus real across-the-board salary increase of</li> <li>0.50% plus merit and longevity increases.</li> <li>2.75% of retirement income</li> <li>General Members: Pub-2010 General Healthy Retiree</li> <li>Amount-Weighted Mortality Tables with rates decreased</li> <li>by 5% for males and increased by 5% for females,</li> <li>projected generationally with the two-dimensional</li> <li>mortality improvement scale MP-2019.</li> </ul>
Voors of life expectancy ofter dischility	Safety and Probation Members: Pub-2010 Safety Healthy Retiree Amount-Weight Mortality Tables, projected generationally with the two-dimensional mortality improvement scale MP-2019. All Beneficiaries: Pub-2010 Contingent Survivor Amount- Weighted Mortality Tables with rates increased by 5%, projected generationally with the two-dimensional mortality improvement scale MP-2019.
Years of life expectancy after disability	General Members: Pub-2010 Non-Safety Disabled Retiree Amount-Weighted Mortality Tables, with rates decreased by 5%, projected generationally with the two- dimensional mortality improvement scale MP-2019. Safety and Probation Members: Pub-2019 Safety Disabled Retiree Amount-Weighted Mortality Tables, projected generationally with the two-dimensional mortality improvement scale MP-2019.

### **NOTE 6 – NET PENSION LIABILITY (Continued)**

Actuarial Methods and Assumptions: (Continued)

Life expectancy after retirement for employee contribution rate purposes

General members: Pub-2010 General Healthy Retiree Amount-Weighted Mortality Tables with rates decreased by 5% for males and increased by 5% for females, projected 30 years (from 2010) with the two-dimensional mortality improvement scale MP-2019, weighted 30% male and 70% female. Safety and Probation members: Pub-2010 Safety Healthy Retiree Amount-Weighted Mortality Tables, projected 30 years (from 2010) with the two-dimensional mortality improvement scale MP-2019, weighted 80% male and 20% female.

(1) The current amortization policy is a layered amortization, with the balance of the unfunded liability as of June 30, 2012 amortized as a level percentage of payroll over a closed 27-year period (19 years remaining as of June 30, 2020). Each subsequent year's unfunded liability attributable to experience gains or losses, assumption changes, and cost method changes is amortized as a level percentage of payroll over a new closed 18-year period.

### Assumed Asset Allocation:

The long-term expected rate of return on pension plan investments is determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class for the June 30, 2020 valuation. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation and subtracting expected investment expenses and a risk margin.

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following tables:

	Target Allocation	Long-Term Expected Arithmetic Real Rate of Return
Domestic Equities - Large Cap	24.70%	5.49%
Domestic Equities - Small Cap	12.30%	6.10%
International Equities	25.00%	6.84%
Domestic Fixed Income	21.00%	1.09%
Real Estate Partnerships	11.00%	4.59%
Infrastructure	6.00%	5.30%
Total	100.00%	

### **NOTE 6 – NET PENSION LIABILITY (Continued)**

### Discount Rate:

The discount rate used to measure the total pension liability was 6.75% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employee and employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, MCERA's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2020.

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

The following presents the net pension liability of MCERA as of June 30, 2020, calculated using the discount rate of 6.75%, as well as what MCERA's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	1% D	ecrease (5.75%)	Current Discount (6.75%)		1% Increase (7.75%)	
Net pension liability	\$	361,696,160	\$	256,856,235	\$	170,598,671

### **NOTE 7 – RESERVES**

MCERA had contingency reserves of \$5,385,302 at June 30, 2020, to fund transfers to retirement reserve accounts in the event that sufficient earnings on investments are not received in the future to fulfill the requirement of transferring current earnings to the extent of 6.75% of retirement reserve balances to those reserves.

Member and employer contributions are allocated to various legally required reserve accounts based on actuarial determinations. A summary of the various reserve accounts, which comprise net position for pension and other benefits at June 30, 2020, (under the five-year smoothed asset valuation method for actuarial valuation purposes) is as follows:

### **NOTE 7 – RESERVES (Continued)**

Member reserves Employer reserves Retiree reserves 1% Contingency reserve	\$72,946,907 (183,343,166) 561,023,653 5,385,302
Total reserves	456,012,696
Cumulative unallocated net unrealized gain on investments	100,704,742
Total allocated reserves (smoothed market actuarial value after corridor limits) Fiduciary net position in excess (deficit) of reserves	556,717,438 (17,728,225)
Fiduciary net position restricted for pension benefits	\$ 538,989,213

# **Required Supplementary Information**

### Schedules of Changes in Net Pension Liability and Related Ratios

### Schedules of Changes in Net Pension Liability and Related Ratios

For 2020, 2019, 2018 and 2017

	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017
Total pension liability (TPL):				
Service cost <sup>1</sup>	\$ 13,639,319	\$ 13,422,284	\$12,576,536 <sup>2</sup>	\$ 12,356,900
Interest	51,921,209	49,910,703	47,254,554	45,532,301
Change of benefit terms	-	-	-	-
Differences between expected and actual experience	5,755,507	2,897,805	12,682,464	(5,836,962)
Changes in assumptions	15,826,065	-	-	28,220,986
Benefit payments, including refunds of employee contributions	(38,777,787)	(36,674,901)	(34,153,672)	(32,765,402)
Net change in total pension liability	48,364,313	29,555,891	38,359,882	47,507,823
Total pension liability - beginning of year	747,481,135	717,925,244	679,565,362	632,057,539
Total pension liability - end of year (a)	\$795,845,448	\$747,481,135	\$717,925,244 <sup>3</sup>	\$ 679,565,362
Fiduciary net position:				
Contributions - employers'	\$ 24,647,132	\$ 23,702,064	\$ 20,430,644	\$ 19,116,426
Contributions - members'	6,820,687	6,544,192	5,996,462	5,753,907
Net investment income (loss) Benefit payments, including refunds of employee contributions	14,798,656 (38,777,787)	19,959,117 (36,674,901)	45,271,985 (34,153,672)	66,669,864 (32,765,402)
Administrative expense	(1,226,492)	(1,233,416)	(1,142,175)	(1,086,089)
Other		- (1,233,110)		(1,000,000)
Net change in fiduciary net position	6,262,196	12,297,056	36,403,244	57,688,706
Fiduciary net position - beginning of year	532,727,017	520,429,961	484,026,717	426,338,011
Fiduciary net position - end of year (b)	\$538,989,213	\$532,727,017	\$520,429,961	\$484,026,717
Net pension liability - end of year (a) - (b)	\$256,856,235	\$214,754,118	\$197,495,283	\$195,538,645
Fiduciary net position as a % of the total pension liability	67.7%	71.3%	72.5%	71.2%
Covered payroll <sup>4</sup>	\$ 72,040,768	\$ 68,254,197	\$ 64,340,578	\$ 59,801,480
Net pension liability as a % of covered payroll	356.5%	314.6%	307.0%	327.0%

Trend Information: Schedules will ultimately show information for ten years. Additional years will be displayed as they become available prospectively.

<sup>&</sup>lt;sup>1</sup> The service cost is based on the previous year's valuation, meaning the 2020 and 2019 values are based on the valuations as of June 30, 2019 and June 30, 2018, respectively. Both service costs have been calculated using the assumptions shown in Note 6 to the basic financial statements.

<sup>&</sup>lt;sup>2</sup> Includes a decrease of approximately \$0.1 million in the service cost as a result of a refinement in the method used to allocate the present value of benefits between the TPL and the present value of future service costs.

<sup>&</sup>lt;sup>3</sup> Includes an increase of approximately \$0.5 million in the TPL as a result of a refinement in the method used to allocate the present value of benefits between the TPL and the present value of future service costs.

<sup>&</sup>lt;sup>4</sup> Covered payroll represents Compensation Earnable and Pensionable Compensation and is defined as the payroll on which contributions to the pension plan are based.

### Schedules of Changes in Net Pension Liability and Related Ratios (Continued)

### Schedules of Changes in Net Pension Liability and Related Ratios

For 2016, 2015, 2014, and 2013

	June 30, 2016	June 30, 2015	June 30, 2014	June 30, 2013
Total pension liability (TPL):				
Service cost <sup>1</sup>	\$ 12,125,153	\$ 12,058,526	\$ 11,762,194	\$ 12,083,893
Interest	44,005,882	42,156,056	39,412,370	37,805,390
Change of benefit terms	-	-	-	-
Differences between expected and actual experience	(3,396,702)	1,787,516	(8,040,343)	(1,868,814)
Changes in assumptions	-	-	58,186,913	-
Benefit payments, including refunds of employee contributions	(31,058,643)	(30,049,133)	(27,353,529)	(26,573,554)
Net change in total pension liability	21,675,690	25,952,965	73,967,605	21,446,915
Total pension liability - beginning of year	610,381,849	584,428,884	510,461,279	489,014,364
Total pension liability - end of year (a)	\$ 632,057,539	\$ 610,381,849	\$ 584,428,884	\$ 510,461,279
Fiduciary net position:				
Contributions - employers'	\$ 19,129,191	\$ 15,164,044	\$ 14,324,752	\$ 14,260,473
Contributions - members'	5,544,925	4,651,960	4,575,895	4,712,593
Net investment income (loss)	(10,352,325)	13,201,309	68,294,844	48,890,492
Benefit payments, including refunds of employee contributions	(31,058,643)	(30,049,133)	(27,353,529)	(26,573,554)
Administrative expense	(1,142,493)	(1,059,272)	(930,437)	(829,999)
Other			200,106	
Net change in fiduciary net position	(17,879,345)	1,908,908	59,111,631	40,460,005
Fiduciary net position - beginning of year	444,217,356	442,308,448	383,196,817	342,736,812
Fiduciary net position - end of year (b)	\$ 426,338,011	\$ 444,217,356	\$ 442,308,448	\$ 383,196,817
Net pension liability - end of year (a) - (b)	\$205,719,528	\$166,164,493	\$ 142,120,436	\$ 127,264,462
Fiduciary net position as a % of the total pension liability	67.5%	72.8%	75.7%	75.1%
Covered payroll <sup>2</sup>	\$ 57,407,928	\$ 54,891,785	\$ 53,813,882	\$ 53,254,876
Net pension liability as a % of covered payroll	358.3%	302.7%	264.1%	239.0%

Trend Information: Schedules will ultimately show information for ten years. Additional years will be displayed as they become available prospectively

<sup>&</sup>lt;sup>1</sup> The service cost is based on the previous year's valuation, meaning the 2020 and 2019 values are based on the valuations as of June 30, 2019 and June 30, 2018, respectively. Both service costs have been calculated using the assumptions shown in Note 6 to the basic financial statements.

<sup>&</sup>lt;sup>2</sup> Covered payroll represents Compensation Earnable and Pensionable Compensation and is defined as the payroll on which contributions to the pension plan are based.

# Schedule of Employer Contributions

					_	As a % of Cov	ered Payroll
		Actuarially	Actual	Contribution		Actuarially	Actual
		Determined	Employer	Deficiency	Covered	Determined	Employer
_	Year Ended	Contribution <sup>1,2</sup>	Contribution	(Excess)	Payroll <sup>3</sup>	Contribution	Contribution
	6/30/11	9,554	9,554	-	64,252	15%	15%
	6/30/12	11,811	11,811	-	56,291	21%	21%
	6/30/13	14,260	14,260	-	53,254	27%	27%
	6/30/14	14,325	14,325	-	53,813	27%	27%
	6/30/15	15,164	15,164	-	54,891	28%	28%
	6/30/16	19,129	19,129	-	57,407	33%	33%
	6/30/17	19,116	19,116	-	59,801	32%	32%
	6/30/18	20,431	20,431	-	64,341	32%	32%
	6/30/19	23,7024	23,702 <sup>4</sup>	-	68,254	35%	35%
	6/30/20	24,647	24,647	-	72,041	34%	34%

### Schedule of Employer Contributions (Dollar Amounts in Thousands)

<sup>1</sup> Information prior to 2011 has been extracted from the previous actuary's past valuation reports.

<sup>2</sup> Prior to year ended June 30, 2014, this amount was the Annual Required Contribution (ARC).

<sup>3</sup> Covered payroll represents Compensation Earnable and Pensionable Compensation and is defined as the payroll on which contributions to the pension plan are based.

<sup>4</sup> This amount includes additional UAAL contributions made by the Mendocino County Superior Court and the Russian River Cemetery District in FY 2018/2019 based on the minimum dollar UAAL amortization amount for FY 2017/2018. The Mendocino County Superior Court and the Russian River Cemetery District had paid \$31,588 and \$5,949 less than the minimum UAAL contributions in FY 2017/2018, respectively.

# Schedule of Investment Returns

### **Schedule of Investment Returns**

Fiscal Year	Annual Money-Weighted Rate of Return, Net of Investment Management Fees <sup>1</sup>
2011	N/A
2012	N/A
2013	N/A
2014	18.00%
2015	3.10%
2016	(2.19%)
2017	16.10%
2018	9.63%
2019	4.00%
2020	2.97%

<sup>1</sup> Data for the money-weighted rate of return is not available for years prior to FY 2014

# Notes to Required Supplementary Information

### Note 1 – Schedule of Changes in Net Pension Liability and Related Ratios

The total pension liability contained in this schedule was obtained from Mendocino County Employees' Retirement Association (MCERA)'s actuary, The Segal Consulting.

The service cost is based on the previous year's valuation, meaning the 2020 and 2019 values are based on the valuations as of June 30, 2019 and June 30, 2018, respectively. The actuarial assumptions are described in Note 3 below.

Covered payroll shown represents Compensation Earnable and Pensionable Compensation. Only Compensation Earnable and Pensionable Compensation that would go into the determination of retirement benefits are included.

### Change in Assumptions

Triennially, MCERA requests that the actuary perform an analysis of all economic and non-economic assumptions in the form of an Experience Study. The most recent triennial analysis was performed as of June 30, 2019, for the period of July 1, 2016 through June 30, 2019. Based on the results of this study, the Board of Retirement adopted new economic assumptions effective with the June 30, 2020 valuation. These key methods and assumption changes included adjusting the investment return from 7.00% to 6.75%; adjusting inflation from 3.00% to 2.75%; and mortality rate table changes. See Note 6 in the notes to the basic financial statements for details on the current actuarial methods and assumptions used in the June 30, 2020 actuarial valuation.

### Note 2 – Schedule of Investment Returns

The money-weighted return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### Note 3 – Actuarial Assumptions Used in Determining the Actuarially Determined Contributions

The actuarial determined contribution rates for the fiscal year ended June 30, 2020, are calculated based on the June 30, 2018 actuarial valuation (two years prior to the end of the fiscal year in which contributions are reported). Details of the actuarial methods and assumptions used for the valuation are as follows:

Valuation date	June 20, 2019 and 2018
Actuarial cost method	Entry age cost method (individual basis
Amortization method	Level % of payroll for total unfunded liability
Remaining amortization period	20 and 21 years (closed) for all unfunded actuarial accrued
	liability (UAAL) remaining as of June 30, 2019 and 2018,
	respectively.

# Note 3 – Actuarial Assumptions Used in Determining the Actuarially Determined Contributions (Continued)

Asset valuation method	Fair value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual market return and the expected return on the fair value, and is recognized over a five year period, further adjusted, if necessary, to be within 25% of the fair value. The valuation value of assets is the actuarial value of assets reduced by the value of the non-valuation reserves.
Actuarial assumptions:	
Investment rate of return	7.00%
Inflation rate	3.00%
Real across-the-board salary increase	0.50%
Projected salary increases*	4.00% to 8.50%
*Includes inflation at	3.00% plus real across-the-board salary increase of 0.50% plus merit and longevity increases.
Cost of living adjustments	3.00% of retirement income
Mortality for healthy members and all	For all members and all beneficiaries: RPH-2014
Beneficiaries	(Headcount-Weighted) Healthy Annuitant Mortality Tables Projected 20 years with the two-dimensional improvement Scale MP-2016, set back one year for males and set forward one year for females
Years of life expectancy after disability	For all members: RPH-2014 (Headcount-Weighted) Healthy Annuitant Mortality Tables projected 20 years with the two- dimensional improvement Scale MP-2016, set forward four years for both males and set forward six years for females. The mortality tables contain a margin of about 20%, based on actual to expected deaths, as a provision to reflect future mortality improvement, based on a review of mortality experience as of the mortality date.
Life expectancy after retirement for employee contribution rate purposes	General members: RPH-2014 (Headcount-Weighted) Healthy Annuitant Mortality Tables projected 20 years with the two- dimensional improvements Scale MP-2016, set back one year for meals and set forward one year for females, weighted 30% male and 70% female. Safety and Probation members: RPH-2014 (Headcount-Weighted) Healthy Annuitant Mortality Tables projected 20 years with the two-dimensional improvements Scale MP-2016, set back one year for males and set forward one year for females, weighted 80% males and 20% female.

# **Other Supplementary Information**

# Schedule of Investment Management Fees and Other Investment Expenses

For the Fiscal Year Ended June 30, 2020

Investment Management Fees	
International Equities	\$ 544,802
Investment Consultant	175,000
Custodial Bank	68,552
Actuarial Expense	149,138
Other Investment Expense	 41,227
Total Investment Expenses	\$ 978,719

# Schedule of Payments to Consultants (Other Than Investment Managers)

For the Fiscal Year Ended June 30, 2020

	 2020
Actuarial Expense	\$ 149,138
Audit Services	39,170
Investment Consultant	175,000
Custodian Services	68,552
Pension IT Services	155,549
Disability Medical Reviews	42,503
Legal Counsel	
General	140,370
Disability	 9,484
Total Payments to Consultants	\$ 779,766

# Schedule of Administrative Expenses

For the Fiscal Year Ended June 30, 2020

Personnel Services:	
Salaries and Wages	\$ 465,670
Other Benefits	111,642
Employee Retirement	 112,181
Total Personnel Services	689,493
Professional Services:	
Legal Expense – General	140,370
Outside Legal Counsel – Disability	9,484
Disability Medical Review	42,503
External Audit Fees	 39,170
Total Professional Services	231,527
Miscellaneous:	
Office Expenses	20,119
Rent and Leases	55,089
Memberships	5,770
Board Meeting Stipends and Contracts	39,708
Training and Travel	 12,521
Total Miscellaneous	 133,207
Total Administrative Expenses <sup>1</sup>	\$ 1,054,227
Total Information Technology (IT) Expense	\$ 172,265
Total Administrative and IT Expense	\$ 1,226,492

<sup>1</sup> Excludes Information Technology expenses as defined in Government Code Section 31580.2.

Administrative Budget: Government Code § 31580.2 states in part, "...the respective board or boards shall annually adopt a budget covering the entire expense of administration of the retirement system which expense shall be charged against the earnings of the retirement fund. The expense incurred in any year may not exceed the greater of the following: 1) Twenty-one hundredths of 1 percent of the accrued actuarial liability of the retirement system. 2) Two million dollars (\$2,000,000)...." MCERA's administrative expenses met the requirements of this section in fiscal year 2019-20 as the total expenses excluding IT expense were less than the administrative cap at 21/100% of the accrued actuarial liability.

# **Investment Section**

## Investment Consultant's Statement



### Mendocino County Employees' Retirement Association Executive Summary Fiscal Year Ended June 30, 2020

### **Market Overview**

The U.S. remained on fairly firm economic footing the first half of the fiscal year. The final reading for CY third quarter 2019 GDP showed a 2.1% gain, with personal consumption expenditures up 3.1%. The U.S. economy closed 2019 with the unemployment rate at a 50-year low of 3.5%. Equity markets were propelled to record highs and even fixed income investors were rewarded with nearly double-digit returns, an amazing feat given the sector's paltry yields. December capped a 129-month bull market for the S&P 500 Index, the longest ever and a cumulative return of nearly 500% since March 9, 2009. Going into the calendar year-end, perceived progress in U.S./China trade negotiations, some degree of closure around Brexit, and expectations for the Fed to remain on hold for the foreseeable future overshadowed various areas of concern including unrest in Hong Kong, tensions in the Middle East and North Korea, the ongoing impeachment proceedings in the U.S., and ballooning federal debt.

In the second half of the fiscal year the bull market and much of the economy came to a screeching halt as the novel coronavirus outbreak was declared a global pandemic in early March. The S&P 500 Index plunged 19.6% in the first calendar quarter of 2020, its worst quarterly return since the Global Financial Crisis. Every sector experienced double-digit declines, with Information Technology (-11.9%), Consumer Staples (-12.7%), and Health Care (-12.7%) feeling the least pain. Financials (-31.9%) and Energy (-50.5%) fell the most. Financials were hurt by sharp declines in interest rates, and Energy's performance reflected plummeting oil prices. Oil prices tumbled 66%, with WTI Crude ending the quarter at \$20.48, down from roughly \$60 at the start of the calendar year. From a style viewpoint, growth significantly outperformed value (Russell 1000 Growth: -14.1%; Russell 1000 Value: -26.7%). Growth indices benefited from Technology exposure while Value struggled with relatively heavy weights in Energy and Financials.

We face a vast array of social, geopolitical, financial, and health challenges. Uncertainty remains high across these arenas, and yet markets have recovered swiftly from the wreckage of the third fiscal quarter. In the final quarter of the fiscal year the S&P 500 Index notched its best quarter since 1998 with a 20.5% return, nearly erasing its previous quarter loss. Developed and emerging market equity indices posted returns approaching 20%. High yield bond and emerging market debt markets were up over 10%. Oil prices doubled, closing at roughly \$40 a barrel (WTI). For the full fiscal year, broad US Equity and US Fixed Income indices finished in positive territory (Russell 3000: +6.5%; Bloomberg Aggregate: +8.7%), while International Equities lost ground (MSCI ACWI ex-US: -4.8%).

Not all the economic data have been good. While roughly 5 million jobs returned in May and June, 19 million were lost in April. Unemployment (11.1% in June) remains elevated. Officially, the U.S. economy entered a recession in February 2020, according to the National Bureau of Economic Research. Some estimate that we emerged in May, which would make this the shortest recession ever. A number of promising statistics point to a rebound—but it should be noted that they have yet to recoup the losses incurred in March/April. Retail sales grew a record 18% (-6% year-over-year) in May. Durable goods orders also delivered on the upside; up 16% in May (-18% year-over-year). And housing received a boost from relatively low mortgage rates. Pending home sales were up 44% in May, but remain down 5% year-over-year. Personal spending rose 8% in May, a monthly record, but is down 9% year-over-year. Further, certain segments of the economy have not participated in this recovery and are likely to be impacted for some time. Hotels, restaurants, airlines, and many small businesses have been among the hardest-hit.

Against the backdrop of stellar asset price performance, rising cases of the virus in the US tempered optimism going into fiscal year-end. Some cities reversed their re-openings as new COVID-19 cases mounted. While certain economic data have surprised on the upside (from very depressed levels), much uncertainty remains. "The path forward for the economy is extraordinarily uncertain and will depend in large part on our success in containing the virus," said Fed Chair Jerome Powell at a recent meeting. "A full recovery is unlikely until people are confident that it is safe to reengage in a broad range of activities."

A tsunami of central bank support and fiscal stimulus fueled confidence and pumped liquidity into the markets. The Fed not only left rates at close to 0%, but it also announced that it would likely leave them there until at least 2022. Fiscal stimulus in a multitude of flavors approaches \$3 trillion, nearly 14% of GDP, and globally the figure is a stunning \$8 trillion, or 9% of global GDP, according to Natixis PRCG and the International Monetary Fund. While central bank intervention has been swift and heavy, investors should be mindful that we remain in uncharted territory. The oft-cited economic recovery alphabet descriptors (V, W, L, U) do little to describe the pace of the recovery or the ultimate repercussions for the economy and society.

Index	3Q19	4Q19	1Q20	2Q20	Fiscal Year
US Equity (Russell 3000)	1.2%	9.1%	-20.9%	22.0%	6.5%
Intl Equity (MSCI ACWI ex-U.S.)	-1.8%	8.9%	-23.4%	16.1%	-4.8%
Real Estate (NFI-ODCE)	1.2%	1.3%	0.7%	-1.5%	1.7%
Fixed Income (Bloomberg Aggregate)	2.3%	0.2%	3.2%	2.9%	8.7%

The following table highlights the various asset class benchmark returns by quarter and for the fiscal year.

### **Asset Allocation**

As of June 30, 2020, the assets of MCERA were valued at \$538.5 million, up from the total asset value at the start of the fiscal year, July 1, 2019, of \$532.6 million. Approximately \$15.7 million in investment gains and \$9.8 million in net withdrawals accounted for the increase in assets. Actual allocations to domestic and international equity were only 0.1% above that of the targets; offset by a relative underweight to domestic fixed income and a relative overweight to domestic real estate. All asset classes remain within their permitted ranges.

Asset Class	\$000s Actual	Weight Actual	Target	Percent Difference	\$000s Difference
Domestic Equity	204,919	38.1%	38.0%	0.1%	298
International Equity	156,960	29.1%	29.0%	0.1%	802
Domestic Fixed Income	114,219	21.2%	22.0%	(0.8%)	<mark>(4,246)</mark> 2,925
Domestic Real Estate	62,157	11.5%	11.0%	0.5%	2,925
Cash	221	0.0%	0.0%	0.0%	221
Total	538,475	100.0%	100.0%		

### **Total Fund Performance**

MCERA's Total Fund gained 2.9% for the fiscal year ending June 30, 2020, underperforming the Policy Index's 4.5% return on a time weighted return basis. For the same time period measured, MCERA's money-weighted rate of return net of investment fees was up 3.0%.

As shown in the fiscal year attribution below, active management detracted from relative performance in domestic equity and fixed income asset classes, while the effect from deviations from the policy target had smaller negative impacts. Manager performance within international equity and real estate contributed positively to relative performance.

Asset Class	Effective Actual Weight	Effective Target Weight	Actual Return	Target Return	Manager Effect	Asset Allocation	Total Relative Return
Domestic Equity	39%	38%	3.49%	6.53%	(1.07%)	(0.16%)	(1.23%)
Domestic Fixed Income	21%	22%	8.45%	8.74%	(0.12%)	(0.51%)	(0.64%)
Domestic Real Estate	12%	11%	3.47%	1.70%	0.21%	(0.17%)	0.04%
International Equity	28%	29%	(4.45%)	(4.39%)	0.15%	0.00%	0.15%
Cash	0%	0%	0.00%	0.00%	0.00%	0.17%	0.17%

Overall, the Total Fund ranked in the 39<sup>th</sup> percentile within Callan's Public Fund Sponsor universe for the fiscal year. Longer term annualized Total Fund returns are roughly in-line with the Policy Index and rank favorably versus other public fund sponsors, finishing 37<sup>th</sup>, 20<sup>th</sup>, and 20<sup>th</sup> for the trailing 5-, 7-, and 10-year periods, respectively.

### Summary

Following a severe downturn in the third fiscal quarter, the U.S. economy reacted swiftly through the final fiscal quarter of the year, with equity and fixed income markets posting positive returns for the full fiscal year. While there are some indications that there is light at the end of the tunnel, the ultimate impact of the pandemic on the economy and the severity of a second wave remain unclear.

While the economic picture remains fluid and uncertain, Callan's advice to investors remains clear and consistent: We recommend adherence to a disciplined investment process that includes a well-defined long-term asset allocation policy. The Fund remains well diversified across the broad capital markets and across many different investment strategies.

Submitted by:

Greg F. DeForrest, CFA Senior Vice President

Log Dobre

Claire Telleen, CFA Senior Vice President

clangteller

# **Outline of Investment Policies and Objectives**

The Board of Retirement (Board) has exclusive control of all investments of the retirement system and is responsible for establishing investment objectives, strategies and policies.

Pursuant to the California Constitution and the 1937 County Employees Retirement Act, the Board is authorized to invest in any form or type of investment deemed prudent in the informed judgment of the Board. In making decisions regarding the MCERA investment portfolio, the Board acts in a fiduciary capacity and must discharge its duties in accordance with fiduciary principles. In this regard, investment decisions are to be made in the sole interest and for the exclusive purpose of providing benefits to participants in the retirement system and their beneficiaries and defraying the reasonable expenses of administering the retirement system.

The Board of Retirement has adopted an Investment Policy, which provides the framework for the management of MCERA's investments. The Investment Policy establishes the general goals of the investment program, the policies and procedures for management of the investments, specific assets allocations, rebalancing procedures and investment guidelines, performance objectives and risk controls. The Investment Policy also defines the principal duties of the Board, MCERA's investment consultant and MCERA's investment managers. The Board makes revisions to the Investment Policy as necessary.

Pursuant to the Investment Policy, the basic goal of MCERA's investment program is to obtain a fully funded plan status, while assuming a risk posture consistent with the Board's risk tolerance. In pursuing this goal, the Board has adopted a long-term investment horizon in which the chances and duration of investment losses are carefully weighed against the long-term potential for appreciation of assets. The primary investment objective is to meet the actuarial assumption for return on assets. The risk assumed in the pursuit of this investment objective must be appropriate for the return anticipated and consistent with the total diversification of the fund. All transactions undertaken will be for the sole benefit of MCERA's members and beneficiaries and for the exclusive purpose of providing benefits to them, minimizing contributions to the Plan and defraying reasonable associated administrative expenses.

The asset allocation plan adopted by the Board is an integral part of MCERA's investment program. It is designed to provide an optimum, diversified mix of asset classes with return expectations to satisfy expected liabilities, while minimizing risk exposure.

## **Investment Returns**

### Investment Returns<sup>1</sup> for the Year Ended June 30, 2020

	Fair Value	% of Assets	Current Year Return	3 Year Return	5 Year Return
Domestic Equities	\$204,919,037	38.06%	3.49%	9.05%	8.79%
Russell 3000 Index			6.53%	10.04%	10.03%
Large Cap Equities	\$143,630,521	26.67%			
Vanguard S&P 500 Index	37,297,042	6.93%	7.49%	10.70%	10.70%
S&P 500 Index			7.51%	10.73%	10.73%
SSGA S&P 500 Equal WT	32,735,359	6.08%	-3.85%	-	-
S&P 500 Eq Weighted Index			-3.25%	5.43%	7.14%
Boston Partners	36,727,364	6.82%	-9.28%	1.34%	3.68%
S&P 500 Index			7.51%	10.73%	10.73%
Russell 1000 Value Index			-8.84%	1.82%	4.64%
Harbor Capital Appreciation	36,870,756	6.85%	30.40%	22.16%	16.69%
S&P 500 Index			7.51%	10.73%	10.73%
Russell 1000 Growth Index			23.28%	18.99%	15.89%
Mid Cap Equities	\$30,022,512	5.58%			
Fidelity Low Priced Stock	14,759,666	2.74%	-3.73%	2.52%	3.78%
Russell MidCap Value Index			-11.81%	-0.54%	3.32%
Janus Enterprise	15,262,846	2.83%	0.30%	11.76%	11.75%
Russell MidCap Growth Index			11.91%	14.76%	11.60%
Small Cap Equities	\$31,266,004	5.81%			
Prudential Small Cap Value	16,205,554	3.01%	-25.89%	-10.67%	-2.84%
US Small Cap Value Index			-18.38%	-4.53%	1.16%
Russell 2000 Value Index			-17.48%	-4.35%	1.26%
AB US Small Growth	15,060,450	2.80%	15.69%	20.29%	14.31%
Russell 2000 Growth Index			3.48%	7.86%	6.86%

<sup>1</sup> All return figures were calculated by MCERA's investment consultant and presented net of investment manager fees and time-weighted. Some figures may not total exactly due to rounding.

### Investment Returns<sup>1</sup>, continued:

, continuoui		% of	Current Year	3 Year	5 Year
	Fair Value	Assets	Return	Return	Return
International Equities	\$156,959,514	29.15%	-4.45%	40%	1.23%
EuroPacific	27,863,436	5.17%	3.17%	4.76%	4.90%
Harbor International	31,564,942	5.86%	-6.25%	-2.71%	-0.82%
Oakmark International	32,224,929	5.98%	-13.14%	-5.55%	-0.65%
Mondrian International	26,357,850	4.89%	-13.20%	-3.05%	-0.64%
MSCI EAFE Index			-5.13%	0.81%	2.05%
MSCI ACWI ex-US Index			-4.39%	1.61%	2.75%
T-Rowe Price Int'l Small Cap	24,571,267	4.56%	11.61%	-	-
MSCI ACWI ex US Small Cap			-4.34%	17%	2.50%
Investec Emerging Markets Equity	14,377,090	2.67%	-5.12%	1.20%	-
MSCI Emerging Markets Index			-3.39%	1.90%	2.86%
Domestic Fixed Income	\$114,218,831	21.21%	8.45%	5.32%	4.59%
Dodge & Cox Income	57,303,862	10.64%	8.35%	5.37%	4.74%
PIMCO Total Return	56,914,969	10.57%	8.34%	5.21%	4.41%
BC Aggregate Index			8.74%	5.32%	4.30%
Real Estate	\$62,156,842	11.54%	3.47%	5.87%	7.18%
Real Estate Custom Benchmark <sup>2</sup>			1.70%	5.09%	6.83%
RREEF Private Fund	31,822,201	5.91%	3.36%	5.86%	7.17%
Barings Core Property Fund	29,046,641	5.39%	3.54%	5.69%	7.11%
NFI-ODCE Equal Weight Index			1.70%	5.09%	6.72%
625 Kings Court	1,288,000	0.24%	4.42%	10.39%	13.59%
Cash	221,220	0.04%			
Total Fund	\$538,475,444	100.00%	2.92%	5.42%	5.82%
Total Fund Benchmark <sup>3</sup>	····		4.47%	6.58%	6.76%

<sup>&</sup>lt;sup>1</sup> All return figures were calculated by MCERA's investment consultant and presented net of investment manager fees and time-weighted. Some figures may not total exactly due to rounding.

<sup>&</sup>lt;sup>2</sup> Real Estate Custom Benchmark is 50% NAREIT Composite Index and 50% NFI-ODCE Equal Weight Net through 12/31/2011; 20% NAREIT Composite Index and 80% NFI-ODCE Equal Weight Net through 12/31/2016 and NFI-ODCE Equal Wt Net thereafter.

<sup>&</sup>lt;sup>3</sup> Current Quarter Target = 38.0% Russell 3000 Index, 29.0% MSCI ACWI ex US Index, 22.0% Blmbr Aggregate and 11.0% NCREIF NFI-ODCE Eq Wt Net.

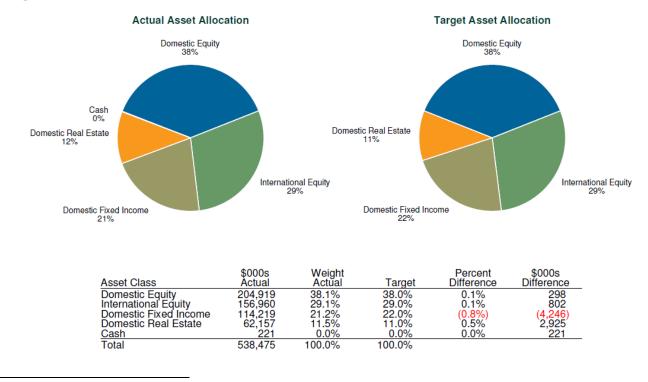
# Asset Allocation

The Board reviews the Association's investment results each quarter. Periodically, the Board reviews the asset allocation, taking into consideration the latest actuarial study. Based on this review, the Board adopts an asset allocation mix with the goal of helping the Association achieve a fully funded status. Each asset class has a target allocation. The Association treats these targets as long-term funding objectives. Adhering to these targets allows the Association to keep investment risk at a manageable level and minimizes investment costs.

One keystone of asset allocation is diversification among asset classes. Diversification helps to maintain risk at a tolerable level. Therefore, the Board reviews the investment performance and volatility of each asset class on a regular basis over various time periods (quarterly, annually, multi-year) to ensure that the current allocation continues to meet the Association's needs.

Over time, the Board implements the asset allocation plan by hiring investment managers to invest assets on behalf of the Association, subject to investment guidelines incorporated into each fund's investment management mandate.

A comparison of the current asset allocation with the previous fiscal years asset allocation is provided on the following page. The current target allocation vs. actual allocation graph is displayed below:



### Target Asset vs Actual Asset Allocation <sup>1</sup>

<sup>1</sup> Some figures may not total exactly due to rounding.

### INVESTMENT SECTION | Asset Allocation

### Asset Allocation June 30, 2020

Asset Class	Fair Value	Actual Allocation	Target Allocation
Domestic Equities	\$ 204,919,037	38.06%	38.00%
International Equities	156,959,514	29.15%	29.00%
Domestic Fixed Income	114,218,831	21.21%	22.00%
Domestic Real Estate	62,156,842	11.54%	11.00%
Cash	221,220	0.04%	0.00%
Total Portfolio	\$ 538,475,444	100.00%	100.00%

### Asset Allocation June 30, 2019 (For Comparison Purposes)

Asset Class	Fair Value	Actual Allocation	Target Allocation
Domestic Equities	\$ 214,240,611	40.23%	38.00%
International Equities	146,238,125	27.46%	29.00%
Domestic Fixed Income	111,668,799	20.97%	22.00%
Domestic Real Estate	60,129,415	11.29%	11.00%
Cash	227,833	0.05%	0.00%
Total Portfolio	\$ 532,554,783	100.00%	100.00%

# Schedule of Investment Management Fees and Other Investment Expenses

### For the Year Ended June 30, 2020

Investment Management Fees	Dir	rect	Fun	d Level	Total
Domestic Equities – Large Cap	\$	-	\$	439,232	\$ 439,232
Domestic Equities – Mid Cap		-		216,701	216,701
Domestic Equities – Small Cap		-		224,989	224,989
International Equity Funds		544,802		536,888	1,081,690
Fixed Income Funds		-		505,215	505,215
Real Estate		-		571,430	571,430
Investment Consultant		175,000		-	175,000
Custodial Bank		68,552		-	68,552
Actuarial Expense		149,138		-	149,138
Other Investment Expense		41,227		-	41,227
Total Investment Expenses	\$	978,719	\$	2,494,455	\$ 3,473,174

## List of Investment Managers

June 30, 2020

Large Cap Equity Vanguard S&P 500 Index SSGA S&P 500 Equal WT Boston Partners Harbor Capital Appreciation

Mid Cap Equity Fidelity Low Priced Stock Janus Enterprise

Small Cap Equity Prudential Small Cap Value AB US Small Growth

### International Equity

American Funds EuroPacific Harbor International Oakmark International Mondrian International Investec Emerging Markets Equity T-Rowe Price Int'l Small Cap

Fixed Income Dodge & Cox Income PIMCO Total Return

Real Estate RREEF America REIT II Barings Core Property Fund

# Schedule of Top Ten Portfolio Holdings

June 30, 2020

### Schedule of Top Ten Portfolio Holdings<sup>1</sup>, June 30, 2020

Ticker	Asset Class	Fund Name	Fair V	/alue
DODIX	Fixed Income	Dodge & Cox - Income	\$	57,303,860
PTTRX	Fixed Income	PIMCO - Total Return		56,914,969
VINIX	Equity	Vanguard S&P 500 Index		37,297,041
HNACX	Equity	Harbor Capital Appreciation Fund		36,870,756
N/A	Equity	Boston Partners		36,727,364
N/A	Equity	SSGA S&P 500 Equal WT		32,735,359
N/A	Equity	Oakmark International CIT		32,224,929
N/A	Real Estate	RREEF America REIT II		31,822,201
HNINX	Equity	Harbor international		31,564,942
N/A	Real Estate	Barings Fund		29,046,641
		Total Top 10 Securities	\$	382,508,062

Note: A complete list of holdings is available upon request

<sup>1</sup> MCERA owns commingled vehicles and does not directly hold individual stocks or bonds.

**Actuarial Section** 

### Actuary's Certification Letter



180 Howard Street Suite 1100 San Francisco, CA 94105-6147 segalco.com

Via Email

December 7, 2020

Board of Retirement Mendocino County Employees' Retirement Association 625-B Kings Court Ukiah, CA 95482-5027

Re: June 30, 2020 Actuarial Valuation for the Mendocino County Employees' Retirement Association

Dear Members of the Board:

Segal prepared the June 30, 2020 annual actuarial valuation of the Mendocino County Employees' Retirement Association (MCERA). We certify that the valuation was performed in accordance with generally accepted actuarial principles and practices. In particular, it is our understanding that the assumptions and methods used for funding purposes meet the parameters set by the Actuarial Standards of Practice (ASOPs). Actuarial valuations are performed on an annual basis. The actuarial calculations presented in the valuation report have been made on a basis consistent with our understanding of the historical funding methods used in the determination of the liability for retirement benefits.

The June 30, 2020 actuarial valuation is based on the plan of benefits verified by MCERA and on participant and financial data provided by MCERA. Segal conducted an examination of all participant data for reasonableness and we concluded that it was reasonable and consistent with the prior year's data. Summaries of the employee data used in performing the actuarial valuations over the past several years are provided in our valuation report.

We did not audit the Association's financial statements. For actuarial valuation purposes, Plan assets are valued at actuarial value. Under this method, the assets used to determine employer contribution rates take into account market value by recognizing the differences between the total return at market value and the expected investment return on market value over a five-year period. The full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable.

One of the general goals of an actuarial valuation is to establish contribution rates that fully fund the Association's liabilities, and that, as a percentage of payroll, remain as level as possible for each generation of active members. Actuarial funding is based on the Entry Age Cost Method. Under this method, the employer contribution rate provides for current cost (normal cost) plus a level percentage of payroll to amortize any unfunded actuarial accrued liability (UAAL).

In the June 30, 2020 valuation, we applied the Board's funding policy to amortize the outstanding balance of the Association's UAAL from the June 30, 2012 valuation over a declining period, with 19 years remaining as of June 30, 2020. In addition, any new UAAL established after June 30, 2012 has been amortized over separate layers with different remaining amortization periods. (For example, gains and losses as well as changes in assumptions and methods are amortized over 18 years.)

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### ACTUARIAL SECTION | Actuary's Certification Letter

Board of Retirement Mendocino County Employees' Retirement Association December 7, 2020 Page 2

The actuarial computations made are for funding plan benefits. Accordingly, additional determinations will be needed for other purposes, such as satisfying accounting requirements under Governmental Accounting Standards Board (GASB) Statements No. 67 and 68 and judging benefit security at termination of the plan.

Segal prepared all of the supporting schedules in the Actuarial Section of the Comprehensive Annual Financial Report (CAFR) and certain supporting schedules in the Financial Section, based on the results of the June 30, 2020 actuarial valuation. A listing of the supporting schedules Segal prepared for inclusion in the Financial Section as Required Supplementary Information prescribed by GASB<sup>1</sup>, and in the Actuarial Section, is provided below:

### Financial Section:

- 1) Schedule of Net Pension Liability\*
- 2) Schedule of Changes in Net Pension Liability and Related Ratios\*

#### Actuarial Section:

- 3) Summary of Assumptions and Funding Method
- 4) Probabilities of Separation from Active Service
- 5) Actuarial Assumptions for Merit and Promotion Salary Increase Rates
- 6) Schedule of Active Member Valuation Data
- 7) Schedule of Retirees and Beneficiaries Added to and Removed from Retiree Payroll
- 8) Schedule of Funded Liabilities by Type
- 9) Actuarial Analysis of Financial Experience
- 10) Development of Actuarial Value of Assets
- 11) Summary of Plan Provisions
- 12) Schedule of Funding Progress
- 13) Schedule of Contributions Last Ten Fiscal Years\*
- Projection of Pension Plan's Fiduciary Net Position for Use in Calculation of Discount Rate as of June 30, 2020\*
  - \* Source: Segal's GAS 67 valuation report as of June 30, 2020.

MCERA's staff prepared other trend data schedules in the Statistical Section based on information supplied in Segal's valuation report.

<sup>&</sup>lt;sup>1</sup> These schedules were included in Segal's separate Governmental Accounting Standards (GAS) 67 actuarial valuation report as of June 30, 2020.



5669330v1/13459.001

Board of Retirement Mendocino County Employees' Retirement Association December 7, 2020 Page 3

The valuation assumptions included in the Actuarial Section were adopted by the Retirement Board based on our recommendations following the Experience Analysis as of June 30, 2019. It is our opinion that the assumptions used in the June 30, 2020 valuation produce results that, in the aggregate, reflect the future experience of the Plan. An experience analysis is performed every three years. The next experience analysis is due to be performed as of June 30, 2022 and the assumptions adopted from that study will be used in the June 30, 2023 valuation.

In the June 30, 2020 valuation, the ratio of the valuation assets to actuarial accrued liabilities decreased from 70.6% to 69.3%. The employer's aggregate contribution rate has increased from 34.21% of payroll to 37.65% of payroll. The employee's aggregate rate has increased from 9.28% of payroll to 10.25% of payroll. The increase in the employer rate is primarily due to losses from changes in actuarial assumptions, higher than expected salary increases for continuing General, Safety, and Probation active members, the lower than expected return on investments (after smoothing), and other experience losses. These losses were partially offset by gains from amortizing the prior year's UAAL over a larger than expected projected total payroll.

In the June 30, 2020 valuation, the actuarial value of assets excluded a \$17.7 million net deferred investment loss, which represents 3.3% of the market value of assets. If the net deferred investment loss was recognized immediately in the actuarial value of assets, and assuming that the balance in the Contingency Reserve of \$5.4 million would be included in the valuation value of assets, the funded percentage would decrease from 69.3% to 67.8% and the aggregate employer contribution rate, expressed as a percentage of payroll, would increase from 37.65% to about 39.0%.

To the best of our knowledge, the June 30, 2020 actuarial valuation report is complete and accurate and in our opinion presents the Plan's current funding information. The undersigned are members of the American Academy of Actuaries and meet the qualification requirements to render the actuarial opinion contained herein.

Sincerely,

Paul Angelo, FSA, MAAA, FCA, EA Senior Vice President and Actuary

Andy Yeng

Andy Yeung, ASA, MAAA, FCA, EA Vice President and Actuary

ST/bbf Enclosures



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# Summary of Assumptions and Funding Method

The Entry Age Actuarial Cost Method was used in conjunction with the following actuarial assumptions. The funding policy adopted by the Board is to amortize the Association's outstanding balance of the unfunded actuarial accrued liability (UAAL) from the June 30, 2012 valuation over a declining period, with 19 years remaining as of June 30, 2020. In addition, any new UAAL established after June 30, 2012 has been amortized over separate layers with different remaining amortization periods. (For example, gains and losses as well as changes in assumptions and methods are amortized over closed 18 year periods.) The Board has adopted the following economic assumptions for the June 30, 2020 valuation:

### ASSUMPTIONS

Valuation Interest Rate	6.75%
Inflation Rate	2.75 %
Across the Board Salary Increase	0.50%
Interest Credited to Member Accounts	6.75%
Consumer Price Index	Increases of 2.75% per year; retiree COLA increases due to CPI
	are subject to a 2.75% maximum change per year for General
	Tiers 1, 2, and 3, Safety Tiers 1 and 2, and Probation Tiers 1 and
	2 (for non-CalPEPRA members with a sufficient COLA bank,
	withdrawals from the bank can be made to increase the retiree
	COLA up to 3% per year). There are no COLA increases for
	General Tier 4, Safety Tier 3, or Probation Tier 3.
Asset Valuation	5-year smoothed actuarial value

The following demographic and salary increase assumptions were used for the actuarial valuation as of June 30, 2020. The assumptions were selected by the actuary and approved by the Board as part of the June 30, 2019 actuarial experience study.

### **Post-Retirement Mortality**

(a) Healthy	
General Members	Pub-2010 General Healthy Retiree Amount-Weighted Mortality
	Tables (separate tables for males and females) with rates
	decreased by 5% for males and increased by 5% for females,
	projected generationally with the two-dimensional mortality
	improvement scale MP-2019.
Safety and Probation Members	Pub-2010 Safety Healthy Retiree Amount-Weighted Mortality
	Tables (separate tables for males and females), projected
	generationally with the two-dimensional mortality improvement
	scale MP-2019.
All Beneficiaries	Pub-2010 Contingent Survivor Amount-Weighted Mortality
	Table (separate tables for males and females) with rates

### ACTUARIAL SECTION |Summary of Assumptions and Funding Method

	increased by 5%, projected generationally with the two dimensional mortality improvement scale MP-2019.
(b) Disabled	amenoiona mortanty miprovement scale nir 2017.
General Members	Pub-2010 Non-Safety Disabled Retiree Amount-Weighted Mortality Tables (separate tables for males and females) with rates decreased by 5%, projected generationally with the two-
Safety and Probation Members	dimensional mortality improvement scale MP-2019. For Safety and Probation disabled members, we recommend updating the current tables to the Pub-2010 Safety Disabled Retiree Amount-Weighted Mortality Tables (separate tables for males and females), projected generationally with the two- dimensional mortality improvement scale MP-2019.
(c) For Employee Contribution Rate Purposes	
General Members	Pub-2010 General Healthy Retiree Amount-Weighted Mortality Tables (separate tables for males and females) with rates decreased by 5% for males and increased by 5% for females, projected 30 years (from 2010) with the two-dimensional mortality improvement scale MP-2019, weighted 30% male and
Safety and Probation Members	<ul> <li>70% female.</li> <li>Pub-2010 Safety Healthy Retiree Amount-Weighted Mortality</li> <li>Tables (separate tables for males and females), projected 30 years (from 2010) with the two-dimensional mortality improvement scale MP-2019, weighted 80% male and 20% female.</li> </ul>
Pre-Retirement Mortality	
(a) General Members	Pub-2010 General Employee Amount-Weighted Mortality Tables - separate tables for males and females), projected generationally with the two-dimensional mortality improvement scale MP-2019.
<i>(b)</i> Safety and Probation Members	Pub-2010 Safety Employee Amount-Weighted Mortality Tables - separate tables for males and females), projected generationally with the two-dimensional mortality improvement scale MP- 2019.
Termination Rates	Based upon the Experience Analysis as of 6/30/2019 (Table 1).
Disability Rates	Based upon the Experience Analysis as of 6/30/2019 (Table 1).
Service Retirement Rates	Based upon the Experience Analysis as of $6/30/2019$ (Table 1).
Reciprocity Assumption	65% of members who terminate with a vested benefit are assumed to enter a reciprocal system. For reciprocals, 4.25% compensation increases per annum are assumed.
Salary Scales	As shown in Table 2. (Page 65)

### ACTUARIAL SECTION | Summary of Assumptions and Funding Method

Spouses and Dependents	70% of male employees and 50% of female employees assumed
	married at retirement, with wives assumed two years younger
	than husbands.
Deferred Vested Retirement Age	60 for General members; 54 for Safety and Probation members.
	For deferred vested members who terminate with less than five
	years of service and are not vested, it is assumed they will retire
	at age 70 if they decide to leave their contributions on deposit.
Future Benefit Accruals	1.0 year of service per year of employment plus 0.017 years of
	additional service to anticipate conversion of unused sick leave
	for each year of employment, for members expected to retire
	directly from active employment and to receive a service
	retirement benefit.

## Probabilities of Separation from Active Service – Table 1

The probabilities shown for each cause of separation represent the likelihood that a given member will separate at a particular age for the indicated reason. For example, if the probability of termination of a General member at age 30 with at least 5 years of service is 0.0800, then we are assuming that 8.00% of the active General members at age 30 with at least 5 years of service will terminate with vested rights during the next year.

General Members									
Years of Service	Termination <sup>1</sup> (Less than 5 Years of Service)	Age	Termination <sup>1</sup> (5+ Years of Service)						
0	.2400	20	.0800						
1	.1600	30	.0800						
2	.1400	40	.0800						
3	.1200	50	.0600						
4	.1100	60	.0540						

Age	Mortality Male <sup>2</sup>	Mortality Female <sup>2</sup>	Disability <sup>3</sup>	Service Retirement Tiers 1, 2, & 3	Service Retirement Tier 4
20	.0004	.0001	.0001	.0000	.0000
30	.0004	.0002	.0001	.0000	.0000
40	.0007	.0004	.0013	.0000	.0000
50	.0015	.0008	.0044	.0500	.0000
60	.0032	.0019	.0056	.1200	.0600

<sup>&</sup>lt;sup>1</sup> For members with less than five years of service, 85% of all terminated members will choose a refund of contributions and 15% will choose a deferred vested benefit. For members with five or more years of service, 25% of all terminated members will choose a refund of contributions and 75% will choose a deferred vested benefit. No termination is assumed after a member is eligible for retirement.

 $^{2}$  100% of General deaths are assumed to be non-service connected deaths.

<sup>&</sup>lt;sup>3</sup> 50% of General disabilities are assumed to be service connected disabilities. The other 50% are assumed to be non-service connected disabilities.

#### ACTUARIAL SECTION | Probabilities of Separation from Active Service

Service

Safety and Probation Members							
Years of Service	Termination <sup>1</sup> (Less than 5 Years of Service)	Age	Termination <sup>1</sup> (5+ Years of Service)				
0	.1400	20	.0700				
1	.1300	30	.0640				
2	.1200	40	.0480				
3	.1000	50	.0180				
4	.0800	60	.0000				

		Service	Service	Service
4	.0800	60	.0000	
3	.1000	50	.0180	
2	.1200	40	.0480	
1	.1300	30	.0640	

Age	Mortality Male <sup>2</sup>	Mortality Female <sup>2</sup>	Disability <sup>3</sup>	Retirement Safety Tiers 1 & 2	Retirement Safety Tier 3	Retirement Probation Tier 1 & 2	Retirement Probation Tier 3
20	.0004	.0002	.0010	.0000	.0000	.0000	.0000
30	.0004	.0003	.0018	.0000	.0000	.0000	.0000
40	.0006	.0005	.0168	.0000	.0000	.0000	.0000
50	.0012	.0009	.0237	.0800	.0300	.0500	.0400
60	.0026	.0017	.0000	1.0000	1.0000	1.0000	1.0000

<sup>1</sup> For members with less than five years of service, 85% of all terminated members will choose a refund of contributions and 15% will choose a deferred vested benefit. For members with five or more years of service, 25% of all terminated members will choose a refund of contributions and 75% will choose a deferred vested benefit. No termination is assumed after a member is eligible for retirement.

<sup>2</sup> 100% of Safety and Probation deaths are assumed to be service connected deaths.

<sup>3</sup> 90% of Safety and Probation disabilities are assumed to be service connected disabilities. The other 10% are assumed to be non-service connected disabilities.

## Actuarial Assumptions for Merit and Promotional Salary Increase Rates – Table 2

Consists of the sum of three parts: A uniform inflation component of 2.75%; plus "across the board" salary increases (other than inflation) of 0.50% per year; plus a service-related component for merit and promotion, summarized as follows:

Years of Service	<b>General Members</b>	Safety and Probation Members
0-1	5.00%	5.00%
1-2	4.50%	4.25%
2-3	4.00%	3.75%
3-4	3.25%	3.25%
4-5	2.75%	2.50%
5-6	2.25%	2.00%
6-7	2.00%	1.75%
7-8	1.75%	1.25%
8-9	1.25%	1.00%
9-10	1.00%	1.00%
10+	1.00%	1.00%

Schedule	of Active	Member '	Valuation	Data
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Valuation Date	Plan Type	Number	Annual Payroll \$	Annual Average Pay \$	Percentage of Increase in Average Pav <sup>1</sup>
6/30/2011					
	General	955	53,294,624	55,800	
	Safety	122 52	8,238,933	67,536	
	Probation <b>Total</b>	1,129	2,610,208 64,143,765	50,196 56,820	-0.7% <sup>2</sup>
6/30/2012	TOLAT	1,129	04,143,703	30,020	-0.7 70
0/30/2012	General	895	45,850,427	51,228	-8.2%
	Safety	120	8,021,174	66,840	-1.0%
	Probation	54	2,724,487	50,448	0.5%
	Total	1,069	56,596,088	52,944	-6.8%
6/30/2013					
	General	894	45,512,393	50,904	-0.6%
	Safety	123	8,169,530	66,420	-0.6%
	Probation	55	2,782,060	50,580	0.3%
C /20 /2014	Total	1,072	56,463,983	52,668	-0.5%
6/30/2014	General	900	44,672,084	49,632	-2.5%
	Safety	129	8,509,082	65,964	-0.7%
	Probation	52	2,695,082	51,828	2.5%
	Total	1,081	55,876,248	51,684	-1.9%
6/30/2015	. otur	1/001	00707 07E 10	01/001	119 /0
	General	930	46,587,735	50,100	0.9%
	Safety	125	8,862,821	70,908	7.5%
	Probation	52	2,655,840	51,072	-1.5%
	Total	1,107	58,106,396	52,488	1.6%
6/30/2016	Constant	0.42	40 200 041	52.200	4 20/
	General	943	49,280,041	52,260	4.3%
	Safety Probation	130 50	9,188,532 2,746,381	70,680 54,924	-0.3% 7.5%
	Total	1,123	61,214,954	54,516	3.9%
6/30/2017	iotai	1,125	01,214,954	54,510	5.970
0/30/2017	General	939	50,029,723	53,280	2.0%
	Safety	130	9,400,111	72,312	2.3%
	Probation	54	2,905,771	53,808	-2.0%
	Total	1,123	62,335,605	55,512	1.8%
6/30/2018					
	General	982	54,932,258	55,944	5.0%
	Safety	131	10,210,062	77,940	7.8%
	Probation	49	2,813,500	57,420	6.7% 5.3%
6/30/2019	Total	1,162	67,955,820	58,476	5.3%
0/2019	General	971	57,461,580	59,172	5.8%
	Safety	137	11,013,741	80,388	3.1%
	Probation	43	2,648,854	61,596	7.3%
	Total	1,151	71,124,175	61,788	5.7%
6/30/2020			· · ·		
	General	963	61,126,047	63,474	7.3%
	Safety	131	11,164,013	85,222	6.0%
	Probation	46	3,026,809	65,800	6.8%
	Total	1,140	75,316,869	66,067	6.9%

<sup>&</sup>lt;sup>1</sup> Reflects the increase in average salary for members at the beginning of the year versus those at the end of the year. It does not reflect the average individual salary increases received by members who worked the full year.

year. <sup>2</sup> Determined using Segal's calculation of monthly average pay with projection as of June 30, 2010 (i.e., \$4,767, pursuant to footnote 4 above).

# Schedule of Retirees and Beneficiaries Added to and Removed from Retiree Payroll

		Added to Rolls		Removed from Rolls	Rolls-End of Year		_		
Valuation Date	No.	Annual Allowances	No.	Annual Allowances	No.	Annual Allowances	Increase in Annual Allowances	Average Annual Allowances	Increase in Average Annual Allowances
6/30/2011	71	1,624,933	25	205,558 <sup>1</sup>	1,129	21,296,641	$7.1\%^{1}$	18,863	6.8%
6/30/2012	108	2,599,055	20	388,743	1,217	23,506,953	10.4%	19,315	2.4%
6/30/2013	111	2,742,843	41	596,482	1,287	25,653,314	9.1%	19,933	3.2%
6/30/2014	81	2,281,673	40	710,084	1,328	27,224,903	6.1%	20,501	2.8%
6/30/2015	82	2,417,163	31	391,224	1,379	29,250,842	7.4%	21,212	3.5%
6/30/2016	81	2,500,065	44	787,374	1,416	30,963,533	5.9%	21,867	3.1%
6/30/2017	79	2,201,625	33	786,926	1,462	32,378,232	4.6%	22,147	1.3%
6/30/2018	72	2,579,436	44	648,933	1,490	34,308,735	6.0%	23,026	4.0%
6/30/2019	101	3,312,777	39	757,798	1,552	36,863,714	7.4%	23,752	3.2%
6/30/2020	69	2,798,316	34	680,129	1,587	38,981,901	5.7%	24,563	3.4%

Note: Statutory COLAs are included in the "Added to Rolls" column

<sup>1</sup> Determined using Segal's corrected annual allowance as of 6/30/2010 of \$19,877,266.

## Schedule of Funded Liabilities by Type

## (Dollars in Thousands)

	_		Aggregate Accrued Liabilities for			of Accrue by Repo		
	(1)	(2)	(3)					
Valuation Date	Active Member Contributions	Retired/ Vested Members	Active Members (Employer Financed Portion)	Total	Actuarial Value of Assets	(1)	(2)	(3)
6/30/2011	53,600	287,201	131,843	472,644	347,732	100%	100%	5%
6/30/2012	51,090	312,531	125,393	489,014	362,487	100%	100%	0%
6/30/2013	51,236	338,874	120,351	510,461	378,777	100%	97%	0%
6/30/2014	51,004	398,872	134,553	584,429	404,856	100%	89%	0%
6/30/2015	51,128	424,348	134,906	610,382	428,229	100%	89%	0%
6/30/2016	50,019	442,323	139,715	632,057	446,773	100%	90%	0%
6/30/2017	52,699	480,861	146,005	679,565	475,225	100%	88%	0%
6/30/2018	54,154	504,502	158,806	717,462	504,804	100%	89%	0%
6/30/2019	55,478	531,602	159,985	747,065	527,367	100%	89%	0%
6/30/2020	56,980	558,635	179,783	795,398	551,332	100%	88%	0%

This exhibit includes actuarially funded liabilities and assets.

## Actuarial Analysis of Financial Experience

Items Impacting Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

Plan Year Ending 6/30	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Beginning of the Year UAAL Liability/(Surplus)	\$219,698	\$212,658	\$204,340	\$185,284	\$182,153	\$179,573	\$131,684	\$126,527	\$124,913	\$91,785
Effect of Differences in Methods and Procedures Due to Change in Actuaries	-	-	-	-	-	-	-	-	-	9,035
Expected Change	(2,166)	(1,429)	(777)	281	711	748	3,247	3,118	6,929	7,638
Liability (Gain)/Loss	531	(1,380)	212	1,385	(4,360)	5,038	(3,310)	4,236	1,937	-
Asset Return (Gain)/Loss	4,116	4,842	(5,492)	(5,367)	4,702	(5,723)	(6,471)	3,046	3,647	15,266
Salary Increase (Gain)/Loss	5,832	5,295	11,791	(3,164)	2,342	(1,752)	(3,764)	(5,243)	(13,844)	(11,363)
Retiree COLA Increase (Gain)/Loss	-	-	-	(2,246)	-	-	-	-	-	(5,887)
Change in Actuarial Assumptions and Procedures	15,742	-	549 <sup>1</sup>	28,221	-	-	58,187 <sup>2</sup>	-	2,945	24,043
(Gain)/Loss Due to Reflecting Future Service Only Improvement for General Members (Gain)/Loss Due to One- Year Delay From Implementing Employer Contribution Rates	- 313	- (288)	- 2,035	- (54)	- (264)	- 4,269 <sup>3</sup>	-	-	-	(5,604) -
End of the Year UAAL Liability/(Surplus)	\$244,066	\$219,698	\$212,658	\$204,340	\$185,284	\$182,153	\$179,573	\$131,684	\$126,527	\$124,913

<sup>1</sup> Effect of including cost of \$1,000 post-retirement lump sum death benefit.

<sup>2</sup> Combined effect of change in actuarial assumptions (\$50,170) and change in method to value 100% of the COLA continuing to survivors of members who elected the unmodified option prior to September 17, 2014 (\$8,017).

<sup>3</sup> In prior years, this item was included above in the "Expected Change."

## Development of Actuarial Value of Assets

#### (Dollars in Thousands)

1. Market value of assets as of June 30, 2020

	Actual Market Return (net)	Expected Market Return (net)	Investment Gain / (Loss)	Deferred Factor	Deferred Return
2. Calculation of deferred return:					
a. Year ended June 30, 2016	\$ (10,352)	\$ 31,933	\$ (42,285)	-	-
b. Year ended June 30, 2017	66,670	30,584	36,086	-	-
c. Year ended June 30, 2018	45,272	33,571	11,701	-	-
d. Year ended June 30, 2019	19,959	36,162	(16,203)	75%	27 <sup>1</sup>
e. Year ended June 30, 2020	14,799	36,992	(22,193)	80%	(17,755)
f. Total unrecognized return <sup>2</sup>					\$(17,728)
3. Preliminary actuarial value of assets as	of June 30, 2019:	(1) - (2f)			\$556,717
4. Adjustment to be within 25% corridor o	f market value				\$0
5. Final actuarial value of assets as of June	e 30, 2020: (3) +	(4)			\$556,717
6. Actuarial value as a percentage of mark	et value: (5) / (1)				103.3%
7. Non-pension reserve:					
8. Contingency reserve					\$5,385
9. Valuation value of assets: (5) - (7)				•	\$551,332

Note: Amounts may not total exactly due to rounding.

## Actuarial Value of Assets:

For purposes of calculating the required contribution rates for the valuation, a smoothed market value of the fund's assets is used. Under this approach, recognition is given each year to total earnings of the fund to date. The current method adjusts market value to recognize, over a five-year period, differences between assumed and actual investment return.

Note: Amounts may not total exactly due to rounding.

\$538,989

<sup>&</sup>lt;sup>1</sup> Based on action taken by the Board on November 6, 2019, the total deferred investment gain of \$35,392 through June 30, 2019 has been recognized in four level amounts, with three years of recognition remaining after the June 30, 2020 valuation.

<sup>&</sup>lt;sup>2</sup> Deferred return as of June 30, 2020 to be recognized in each of the next four years:

<sup>(</sup>a) Amount recognized on June 30, 2021 \$(4,429,844)

<sup>(</sup>b) Amount recognized on June 30, 2022 (4,429,844)

<sup>(</sup>c) Amount recognized on June 30, 2023 (4,429,844)

<sup>(</sup>d) Amount recognized on June 30, 2024 (4,438,693)

<sup>(</sup>e) Total unrecognized return as of June 30, 2020 \$(17,728,225)

## Summary of Plan Provisions

Briefly summarized below are the major provisions of the County Employees Retirement Law of 1937, as amended through Juned 30, 2020.

#### Plan Type and Plan Sponsors

Cost-sharing multiple-employer defined benefit plan. The participating employers are the County of Mendocino, the Superior Court of Mendocino, and the Russian River Cemetery District.

#### Actuarial Funding Policy

The Mendocino County Board of Retirement establishes the Actuarial Practices and Funding Policy to help ensure future benefit payments for members of MCERA.

MCERA's annual funding requirement is comprised of a payment of the Normal Cost and a payment on the Unfunded Actuarial Accrued Liability (UAAL). The Normal Cost and the amount of payment on UAAL are determined by following three components of this funding policy:

1. Actuarial Cost Method: the techniques to allocate the cost/liability of retirement benefit to a given period:

2. Asset Smoothing Method: the techniques that spread the recognition of investment gains or losses over a period of time for the purposes of determining the Actuarial Value of Assets used in the actuarial valuation process; and

3. Amortization Policy: the decisions on how, in terms of duration and pattern, to reduce the difference between the Actuarial Accrued Liability and the Valuation Value of Assets in a systematic manner.

The Board has adopted the following regarding its actuarial funding policy: Actuarial Cost Method: The Entry Age1actuarial cost method shall be applied to the projected retirement benefits in determining the Normal Cost and the Actuarial Liability.

**Asset Smoothing Method**: The investment gains or losses of each valuation period, as a result of comparing the actual market return and the expected return on Valuation Value of Assets shall be recognized in level amount over 5 years in calculating the Actuarial Value of Assets. Deferred investment gains or losses cannot exceed 25% of the Market Value of Assets. The Board acknowledges the occasional need for and reserves the right to consider future ad-hoc adjustments to the asset smoothing method to achieve a more level pattern of recognition of the net deferred investment gains or losses after a period of significant market change followed by a period of market correction, upon receiving the necessary analysis from its actuary.

**Amortization Policy**: The UAAL (i.e., the difference between the Actuarial Accrued Liability and the Valuation Value of Assets), as of June 30, 2012 shall continue to be amortized over its declining 30-year schedule (with 19 years remaining as of June 30, 2020); Any new UAAL as a result of actuarial gains or losses identified in the actuarial valuations as of June 20, 2013 or later will be amortized over a period of 18

#### ACTUARIAL SECTION | Summary of Plan Provisions

years; Any new UAAL as a result of change in the actuarial assumptions or methods, effective with the actuarial valuation as of June 2013 or later will be amortized over a period of 18 years; Unless an alternative amortization period is recommended by the Actuary and accepted by the Board based on the results of an actuarial analysis: a. With the exception noted in b. below, the increase in UAAL as a result of any plan amendments will be amortized over a period of 15 years; b. The increase in UAAL resulting from a temporary retirement incentive will be funded over 5 years; UAAL shall be amortized over "closed" amortization periods so that the amortization period for each layer decreases by one year with each actuarial valuation; UAAL shall be amortized as a level percentage of payroll so that the amortization amount in each year during the amortization period shall be expected to be a level percentage of estimated covered payroll, based on the current actuarial assumption for general payroll increase; In addition to the UAAL contribution rate, an amortization amount equal to the UAAL contribution rate times the covered payroll (as estimated in the actuarial valuation that establishes such UAAL contribution rate) shall be calculated for each employer. The final UAAL payment by each employer shall be equal to the UAAL contribution rate times the actual covered payroll or the above amortization amount, if greater; and, if an overfunding exists (i.e., the total of all UAAL becomes negative so that there is a surplus and the amount of such surplus is in excess of 20% of the AAL per Section 7522.52 of CalPEPRA), such actuarial surplus and any subsequent surpluses will be amortized over an "open" amortization period of 30 years. Any prior UAAL amortization layers will be considered fully amortized, and any subsequent UAAL will be amortized as the first of a new series of amortization layers, using the above amortization periods.

#### Membership

Membership usually begins with the first day of the pay period following the date of entrance into service.

#### **Final Compensation**

For General, Safety, and Probation Tiers 1, final compensation is defined as the highest consecutive twelve months of compensation earnable. For General Tiers 2 and 3, and Safety and Probation Tiers 2, final compensation is defined as the highest consecutive thirty-six months of compensation earnable. For General Tier 4, and Safety and Probation Tiers 3, final compensation is defined as the highest consecutive thirty-six months of pensionable compensation.

#### Return of Contributions

If a member should resign or die before becoming eligible for retirement, his or her contribution plus interest may be refunded. In lieu of receiving a return of contributions, a member may elect to leave his or her contributions on deposit. Members may choose to receive a deferred vested benefit when eligible for retirement.

#### Service Retirement Benefit

For General Tiers 1, 2, and 3, and Safety and Probation Tiers 1 and 2, members are eligible to retire at age 50 with 5 years of service and 10 years of membership, or age 70, or after 30 years of service (20 years for Safety and Probation), regardless of age. For General Tier 4, members are eligible to retire at age 52 with 5 years of service or age 70. For Safety and Probation Tiers 3, members are eligible to retire at age 50 with 5 years of service or age 70 and vested.

## Basis of Benefit Payments

Benefits are calculated based upon a combination of age, years of service, final compensation, and the benefit payment option selected by the member. For General Tiers 1, 2, and 3, and Safety and Probation Tiers 1 and 2, the maximum benefit payable to a member or beneficiary is 100% of final compensation. For General Tier 4, and Safety and Probation Tiers 3, there is no maximum benefit.

### Cost of Living Benefit

For General Tiers 1, 2, and 3, and Safety and Probation Tiers 1 and 2, future cost of living benefit changes are based on the Consumer Price Index (CPI) up to a maximum of 3% per year. Any excess CPI is "banked." There are no cost of living benefits for General Tier 4, Safety Tier 3, and Probation Tier 3.

## **Disability Benefit**

Members with 5 years of service, regardless of age, are eligible for a non-service connected disability. The benefit is 1.8% of final compensation for each year of service. Generally, the maximum benefit is 1/3 of final compensation. The benefit for a service connected disability is the greater of 50% of final compensation or the service retirement benefit (if eligible).

## Death Benefit - Prior to Retirement

In addition to the return of contributions, a death benefit is payable to the member's beneficiary or estate equal to one month's salary for each completed year of service under the retirement system. The death benefit is based on the salary earned during the last twelve months preceding the member's death, but not to exceed 6 month's salary.

If a member dies while eligible for service retirement or non-service connected disability, his or her spouse or domestic partner receives 60% of the allowance that the member would have received for retirement on the day of his or her death.

If a member dies in the performance of duty, the spouse or domestic partner will receive a lifetime benefit equal to 50% of the member's final compensation or a service retirement benefit whichever is higher.

## Death Benefit - After Retirement

As part of the retirement process, members are required to select among several options for benefits continuation upon the member's death. For married retirees, the most common retirement option is the unmodified option, which pays the retiree's eligible spouse or domestic partner a lifetime benefit equal to 60% of the benefit the retiree was receiving.

In addition, a \$1,000 lump sum death benefit is paid to the estate or designated beneficiary upon the member's death.

## Member's Contributions

Contribution rates for the employer and its covered employees are established and may be amended by the MCERA Board of Retirement, and then adopted by the County Board of Supervisors. The contribution rates are determined based on the benefit structure established by the employer. For General Tiers 1, 2, and 3, and Safety and Probation Tiers 1 and 2, members are required to contribute a percentage of their annual

#### ACTUARIAL SECTION | Summary of Plan Provisions

covered salary and their particular contribution rate is based upon age at entry into the Association. For General Tier 4, and Safety and Probation Tiers 3, members are required to contribute at least 50% of the Normal Cost rate. The employer is required to contribute the remaining amount necessary to finance the coverage of their employees through periodic contributions at actuarially determined rates.

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## Schedule of Funding Progress

The Schedule of Funding Progress is required supplementary information and presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits over time.

Actuarial Valuation Date	Valuation Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent of Covered Payroll
6/30/1996	84,992	130,036	45,044	65.4%	29,587	152.2%
6/30/1997	124,286	140,783	16,497	88.3%	32,481	50.8%
6/30/1998	134,836	154,263	19,427	87.4%	35,586	54.6%
6/30/1999	142,775	173,250	30,475	82.4%	39,209	77.7%
6/30/2000	150,056	185,423	35,367	80.9%	44,132	80.1%
6/30/2001	157,545	204,699	47,154	77.0%	53,188	88.7%
6/30/2002	158,115 <sup>2</sup>	226,883	68,768	69.7%	57,701	119.2%
6/30/2003	233,764 <sup>3</sup>	243,342	9,578	96.1%	59,865	16.0%
6/30/2004	239,191	265,141	25,950	90.2%	59,075	43.9%
6/30/2005	253,487	289,467	35,980	87.6%	57,664	62.4%
6/30/2006	288,461	320,123	31,662	90.1%	57,665	54.9%
6/30/2007	317,937	358,259	40,322	88.7%	65,899	61.2%
6/30/2008	353,421	373,832	20,411	94.5%	70,880	28.8%
6/30/2009	336,263	403,196	66,933	83.4%	72,235	92.7%
6/30/2010	343,202	434,987	91,785	78.9%	69,004	133.0%
6/30/2011	347,732	472,644	124,912	73.6%	64,144 <sup>4</sup>	194.7%
6/30/2012	362,487	489,014	126,527	74.1%	56,596	223.6%
6/30/2013	378,777	510,461	131,684	74.2%	56,464	233.2%
6/30/2014	404,856	584,429	179,573	69.3%	55,876	321.4%
6/30/2015	428,229	610,382	182,153	70.2%	58,106	313.5%
6/30/2016	446,773	632,057	185,284	70.7%	61,215	302.7%
6/30/2017	475,225	679,565	204,340	69.9%	62,336	327.8%
6/30/2018	504,804	717,462	212,658	70.4%	67,956	312.9%
6/30/2019	527,367	747,065	219,698	70.6%	71,124	308.9%
6/30/2020	551,332	795,398	244,066	69.3%	75,317	324.1%

#### Schedule of Funding Progress<sup>1</sup> (Dollar Amounts in Thousands)

<sup>1</sup> Information prior to 2011 has been extracted from the previous actuary's past valuation reports.

<sup>&</sup>lt;sup>2</sup> Excludes proceeds from Pension Obligation Bonds issued in December 2002.

<sup>&</sup>lt;sup>3</sup> Includes proceeds from Pension Obligation Bonds issued in December 2002 in the amount of \$76,299,000.

<sup>&</sup>lt;sup>4</sup> Starting with the 6/30/2011 valuation, payroll includes a projection for expected salary increases during the fiscal year following the valuation date, under the actuarial assumptions used in valuation.

## Schedule of Contributions

#### Last Ten Fiscal Years

Year Ended June 30	Actuarially Determined Contributions <sup>1,2</sup>	Contributions in Relation to the Actuarially Determined Contributions	Contribution Deficiency / (Excess)	Covered Payroll <sup>3</sup>	Contributions as a Percentage of Covered Payroll
2011	9,553,955	9,553,955	\$0	64,252,118	14.87%
2012	11,811,076	11,811,076	0	56,291,191	20.98%
2013	14,260,473	14,260,473	0	53,254,876	26.78%
2014	14,324,752	14,324,752	0	53,813,882	26.62%
2015	15,164,044	15,164,044	0	54,891,785	27.63%
2016	19,129,191	19,129,191	0	57,407,928	33.32%
2017	19,116,426	19,116,426	0	59,801,480	31.97%
2018	20,430,644	19,116,426	0	64,340,578	31.75%
2019	23,702,064 <sup>3</sup>	23,702,064 <sup>3</sup>	0	68,254,197	34.73%
2020	24,647,132	24,647,132	0	72,040,768	34.21%

<sup>1</sup> Information prior to 2011 has been extracted from the previous actuary's past valuation reports.

<sup>2</sup> Prior to the year ended June 30, 2014, this amount was the Annual Required Contribution (ARC).

<sup>3</sup> Covered payroll represents Compensation Earnable and Pensionable Compensation and is defined as the payroll on which contributions to the pension plan are based.

<sup>4</sup> This amount includes additional UAAL contributions made by the Mendocino County Superior Court and the Russian River Cemetery District during FY 2018/2019 based on the minimum dollar UAAL amortization amount for FY 2017/2018. We understand that the Mendocino County Superior Court and the Russian River Cemetery District had paid \$31,588 and \$5,949 less than the minimum UAAL contributions in FY 2017/2018, respectively.

# Projection of Pension Plan's Fiduciary Net Position for Use in Calculation of Discount Rate

As of June 30, 2020 (Dollars in Millions)

Year Beginning	Projected Beginning Plan Fiduciary Net Position	Projected Total Contributions	Projected Benefit Payments	Projected Administrative Expenses	Projected Investment Earnings	Projected Ending Plan Fiduciary Net Position
July 1	(a)	(b)	(c)	(d)	(e)	f=(a)+(b)-(c)-(d)+(e)
2019	\$533	\$31	\$39	\$1	\$15	\$539
2020	539	33	44	1	36	563
2021	563	33	45	1	37	587
2022	587	33	47	1	39	611
2023	611	34	49	1	40	634
2024	634	34	51	1	42	657
2025	657	34	53	2	43	680
2026	680	34	55	2	45	702
2027	702	35	57	2	46	724
2028	724	35	60	2	48	746
2044	825	5*	74	2	53	807
2045	807	5*	74	2	52	788
2046	788	5*	73	2	51	768
2047	768	4*	73	2	49	747
2048	747	4*	72	2	48	726
2093	627	2*	2	1	42	667
2094	667	2*	1	2	45	711
2095	711	2*	1	2	48	759
2096	759	2*	1	2	51	809
2097	809	2*	1	2	55	863
2123	4,414	10*	0**	10	298	4,712
2124	4,712					
2124	Discounted Value: 5***					

\* Mainly attributable to employer contributions to fund each year's annual administrative expenses.

\*\* Less than \$1 million when rounded.

\*\*\* \$4,712 million when discounted with interest at the rate of 6.75% per annum has a value of \$5 million (or 0.98% of the Plan Fiduciary Net Position) as of June 30, 2020.

Note that in preparing the above projections, we have not taken into consideration the one-year delay between the date of the contribution rate calculation and the implementation.

Notes:

- 1. Amounts may not total exactly due to rounding.
- 2. Amounts shown for the year beginning July 1, 2019 row are actual amounts, based on the unaudited financial statements provided by MCERA.
- 3. Years 2029-2043, 2049-2092, and 2098-2121 have been omitted from this table.
- 4. Column (a): Except for the "discounted value" shown for 2124, none of the projected beginning Plan Fiduciary Net Position amounts shown have been adjusted for the time value of money.
- 5. Column (b): Projected total contributions include employee and employer normal cost contributions based on closed group projections (based on covered active members as of June 30, 2020; plus employer contributions to the unfunded actuarial accrued liability; plus contributions to fund each year's annual administrative expenses reflecting an 18-year amortization schedule. Contributions are assumed to occur halfway through the year, on average.
- 6. Column (c): Projected benefit payments have been determined in accordance with paragraph 39 of GAS Statement No. 67, and are based on the closed group of active, inactive vested, retired members, and beneficiaries as of June 30, 2020. The projected benefit payments reflect the cost of living increase assumptions used in the June 30, 2020 report. In accordance with paragraph 31.b.(1)(e) of GASB Statement No. 67, the long-term expected rate of return on Plan investments of 6.75% was applied to all periods of projected benefit payments to determine the discount rate.
- 7. Column (d): Projected administrative expenses are calculated as approximately 0.23% of the projected beginning Plan Fiduciary Net Position amount. The 0.23% proportion was based on the actual fiscal year 2019-2020 administrative expenses as a percentage of the beginning Plan Fiduciary Net Position amount as of July 1, 2019. Administrative expenses are assumed to occur halfway through the year, on average.
- 8. Column (e): Projected investment earnings are based on the assumed investment rate of return of 6.75% per annum.
- 9. As illustrated in this Exhibit, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current Plan members. In other words, there is no projected 'cross-over date' when projected benefits are not covered by projected assets. Therefore, the long-term expected rate of return on Plan investments of 6.75% per annum was applied to all periods of projected benefit payments to determine the Total Pension Liability as of June 30, 2020 shown earlier in this report, pursuant to paragraph 44 of GASB Statement No. 67.
- 10. This projection is based on a model developed by Segal's Actuarial Technology and Systems unit, comprised of both actuaries and programmers. The model allows the client team, under the supervision of the responsible actuary, control over the entry of future expected contribution income, benefit payments and administrative expenses. The projection of fiduciary net position and the discounting of benefits is part of the model.

## **Statistical Section**

## Summary of Statistical Data

This section provides additional detailed information in order to promote a more comprehensive understanding of this year's financial statements, note disclosures, and supplemental information. In addition, this section provides multiyear trends of the financial and operation information in order to facilitate the understanding of how the organization's financial position and performance have changed over time. This section provides contextual data for MCERA's changes in net position, benefit expenses, retirement types benefit payments and membership data.

## Schedule of Changes in Fiduciary Net Position

(Last Ten Fiscal Years)

## Schedule of Changes in Fiduciary Net Position for Years 2020, 2019, 2018, 2017, 2016 (Dollars in Thousands)

	2020	2019	2018	2017	2016
Additions					
Employer Contributions	\$ 24,647	\$ 23,702	\$ 20,431	\$ 19,116	\$ 19,129
Member Contributions	6,820	6,544	5,996	5,754	5,545
Net Investment Income	14,799	19,959	45,272	66,670	(10,352)
Total Additions	46,266	50,205	71,699	91,540	14,322
Deductions					
Benefits Payments	38,036	35,650	33,332	31,617	30,435
Refunds of Contributions	742	1,025	822	1,148	624
Administrative Expenses	1,226	1,233	1,142	1,086	1,142
Total Deductions	40,004	37,908	35,296	33,851	32,201
Change in Fiduciary Net Position	\$ 6,262	\$ 12,297	\$ 36,403	\$ 57,689	\$(17,879)

## Schedule of Changes in Fiduciary Net Position for Years 2015, 2014, 2013, 2012, 2011 (Dollars in Thousands)

	2015	2014	2013	2012	2011
Additions					
Employer Contributions	\$15,164	\$ 14,325	\$ 14,260	\$ 11,811	\$ 9,554
Member Contributions	4,652	4,576	4,713	4,840	5,447
Net Investment Income	13,201	68,495	48,890	(4,078)	64,075
Total Additions	33,017	87,396	67,863	12,573	79,076
Deductions					
Benefits Payments	29,225	26,702	25,500	22,956	22,269
Refunds of Contributions	824	652	1,073	1,225	1,167
Administrative Expenses	1,059	930	830	698	640
Total Deductions	31,108	28,284	27,403	24,879	24,076
Change in Fiduciary Net Position	\$ 1,909	\$ 59,112	\$ 40,460	\$(12,306)	\$ 55,000

## Schedule of Additions by Source

Fiscal Year Ended 6/30	Employee Contributions	Employer/Other Contributions	Investment Net Income	Total
2020	\$ 6,820	\$ 24,647	\$ 14,799	\$ 46,266
2019	6,544	23,702	19,959	50,205
2018	5,996	20,431	45,272	71,699
2017	5,754	19,116	66,670	91,540
2016	5,545	19,129	(10,352)	14,322
2015	4,652	15,164	13,201	33,017
2014	4,576	14,325	68,495	87,396
2013	4,713	14,260	48,890	67,863
2012	4,840	11,811	(4,078)	12,573
2011	5,447	9,554	64,075	79,076

(Dollars in Thousands)

## Schedule of Deductions by Type

(Dollars in Thousands)

Fiscal Year Ended 6/30	Benefits	Administrative/ Other Expenses	Refunds	Total
2020	\$ 38,036	\$ 1,226	\$ 742	\$ 40,004
2019	35,650	1,233	1,025	37,908
2018	33,332	1,142	822	35,296
2017	31,617	1,086	1,148	33,851
2016	30,435	1,142	624	32,201
2015	29,225	1,059	824	31,108
2014	26,702	930	652	28,284
2013	25,500	830	1,073	27,403
2012	22,956	698	1,225	24,879
2011	22,269	640	1,167	24,076

## Schedule of Benefit Expenses by Type

As of June 30

## Schedule of Benefit Expenses by Type for Years 2020, 2019, 2018, 2017, 2016 (Dollars in Thousands)

	2020	2019	2018	2017	2016
Service Retirement Payroll:					
General	24,684	23,512	21,876	20,653	19,787
Safety	5,929	5,390	4,840	4,395	4,050
<b>-</b> 1	+ 20 (12	+ 20.002	+ > < 71 <	+ 25 040	+ 22 027
Total	\$ 30,613	\$ 28,902	\$ 26,716	\$ 25,048	\$ 23,837
Disability Retirement Payroll:					
General	2,611	2,508	2,413	2,350	2,266
Safety	2,980	2,862	2,694	2,557	2,494
	+ = = = 1	+ = 270	+ = 107	+ 4 007	+ 4 750
Total	\$ 5,591	\$ 5,370	\$ 5,107	\$ 4,907	\$ 4,759
Beneficiary Payroll					
General	1,977	1,822	1,694	1,654	1,608
Safety	804	767	757	770	760
Total	\$ 2,781	\$ 2,589	\$ 2,450	\$ 2,424	\$ 2,368
Total Benefit Expense:					
General	29,273	27,843	25,983	24,657	23,661
Safety	9,713	9,018	8,291	7,722	7,304
	+ 20.000	+ 26 264	+ 24 272	+ >> >70	+ 20.065
Total	\$ 38,986	\$ 36,861	\$ 34,273	\$ 32,379	\$ 30,965

Source of data: Data is derived from annualized monthly amounts reported in the actuarial valuation reports as of June 30, (2011 – 2020)

Note: Amounts in table may not total exactly due to rounding.

## Schedule of Benefit Expenses by Type for Years 2015, 2014, 2013, 2012, 2011

(Dollars in Thousands)

	2015	2014	2013	2012	2011
Service Retirement Payro	<b>b</b> ll:				
General	18,632	17,413	16,253	14,864	13,197
Safety	3,911	3,430	3,215	2,500	2,477
То	tal \$ 22,544	\$ 20,843	\$ 19,468	\$ 17,364	\$ 15,674
Disability Retirement Pay	vroll:				
General	2,200	2,188	2,128	2,350	2,266
Safety	2,248	2,138	2,030	2,557	2,494
То	tal\$ 4,448	\$ 4,325	\$ 4,158	\$ 3,977	\$ 3,819
Beneficiary Payroll					
General	1,632	1,526	1,485	1,654	1,608
Safety	629	532	524	770	760
То	tal <u>\$ 2,260</u>	\$ 2,058	\$ 2,009	\$ 1,972	\$ 1,806
Total Benefit Expense:					
General	22,464	21,126	19,865	18,425	16,519
Safety	6,789	6,100	5,787	4,889	4,780
То	tal \$ 29,252	\$ 27,226	\$ 25,692	\$ 23,313	\$ 21,299

Source of data: Data is derived from annualized monthly amounts reported in the actuarial valuation reports as of June 30, (2011 – 2020)

Note: Amounts in table may not total exactly due to rounding.

## Schedule of Retiree Members by Type of Benefit

Summary of Monthly Allowances – As of June 30, 2018, June 30, 2019, and June 30, 2020 (Dollars in Thousands)

#### FY 2020

_	General Members		Safety Members		Total	
_	Number	Monthly Allowance	Number	Monthly Allowance	Number	Monthly Allowance
<b>Retired Members</b>						
Service Retirement	1,097	\$ 2,057	151	\$ 494	1,248	\$ 2,551
Disability	112	218	67	248	179	466
Beneficiaries	123	165	37	67	160	232
<b>Total Retired Members</b>	1,332	\$ 2,439	255	\$ 809	1,587	\$ 3,249

#### FY 2019

	General Members		Safety Members		Total		
	Number		onthly wance	Number	Monthly Allowance	Number	Monthly Allowance
<b>Retired Members</b>							
Service Retirement	1,072	\$	1,959	146	\$ 449	1,218	\$ 2,408
Disability	111		209	67	238	178	447
Beneficiaries	118		152	38	64	156	216
Total Retired Members	1,301	\$	2,320	251	\$ 751	1,552	\$ 3,071

#### FY 2018

_	General Members		Safety Members		Total		
-	Number		nthly wance	Number	Monthly Allowance	Number	Monthly Allowance
<b>Retired Members</b>							
Service Retirement	1,030	\$	1,823	131	\$ 403	1,161	\$ 2,226
Disability	111		201	65	225	176	426
Beneficiaries	115		141	38	63	153	204
<b>Total Retired Members</b>	1,256	\$	2,165	234	\$ 691	1,490	\$ 2,856

Source of data: June 30, 2018, June 30, 2019 and June 30, 2020 Actuarial Valuation Report

## Schedule of Average Benefit Payment Amounts

	Years of Service Credit												
		0-4		5-9	1	.0-14	1	5-19	2	20-24	2	25-29	30+
Valuation Date 6/30/2020 Retirees:													
Average Monthly Benefit	\$	415	\$	844	\$	1,867	\$	2,128	\$	2,544	\$	3,981	\$ 8,864
Avg. Final Average Salary	\$	8,600	\$	5,700	\$	5,600	\$	4,700	\$	5,600	\$	5,600	\$ 9,100
Number of Retirees		7		12		10		10		10		6	4
Valuation Date 6/30/2020 Beneficiaries:													
Average Monthly Benefit	\$	1,899	\$	287	\$	1,632	\$	2,596	\$	2,920	\$	0	\$ 0
Avg. Final Average Salary		N/A		N/A		N/A	\$	10,900		N/A		N/A	N/A
Number of Beneficiaries		4		1		4		2		1		0	0

#### Schedule of Average Benefit Payment Amount for Year 2020

Source of data: Actuarial Valuation Reports (2011 – 2020). Final Average Salary data: MCERA Pension Software. Years of Service Credit data: MCERA Pension Software.

#### Number of Years Since Retirement 5-9 25-29 0-4 10-14 15-19 20-24 30+ Valuation Date 6/30/2019 **Retirees:** Average Monthly Benefit \$ 2,096 \$ 2,213 \$ 2,172 \$1,615 \$ 1,697 \$ 1,826 \$ 1,825 88 74 Number of Retirees 352 387 298 139 58 Avg. Final Average Salary (All Retirees) \$5,773 Valuation Date 6/30/2019 **Beneficiaries:** Average Monthly Benefit \$ 1,293 \$ 1,571 \$ 1,381 \$ 1,058 \$ 1,186 \$ 1,978 \$1,478 Number of Retirees 50 37 29 12 14 6 8 Avg. Final Average Salary (All Beneficiaries) N/A Valuation Date 6/30/2018 **Retirees:** Average Monthly Benefit \$ 2,065 \$ 2,115 \$ 2,111 \$1,560 \$ 1,510 \$ 1,866 \$ 1,766 Number of Retirees 333 392 284 127 81 62 58 Avg. Final Average Salary (All Retirees) \$5,729 Valuation Date 6/30/2018 **Beneficiaries:** Average Monthly Benefit \$ 1,344 \$ 1,445 \$ 1,330 875 \$ 1,342 \$ 1,708 \$1,224 \$ Number of Retirees 47 38 27 13 14 6 8 Avg. Final Average Salary (All Beneficiaries) N/A Valuation Date 6/30/2017 Retirees Average Monthly Benefit \$ 1,986 \$ 2,057 \$ 1,942 \$ 1,603 \$ 1,468 \$ 1,787 \$ 1,670 Number of Retirees 368 366 256 117 81 61 60 Avg. Final Average Salary (All Retirees) \$ 5,287 Valuation Date 6/30/2017 **Beneficiaries:** Average Monthly Benefit \$ 1,461 \$ 1,300 \$ 1,236 \$ 917 \$ 1,381 \$ 1,534 \$ 1,280 Number of Retirees 46 39 28 13 12 7 8 Avg. Final Average Salary (All Beneficiaries) N/A

#### Schedule of Average Benefit Payment Amount for Years 2019, 2018, 2017

Source of data: Actuarial Valuation Reports (2011 – 2020). Final Average Salary data: MCERA Pension Software. Years of Service Credit data: MCERA Pension Software. Data on Final Average Salary is not available prior to fiscal year 2016. Years of Service Credit data is not available prior to fiscal year 2017.

	Number of Years Since Retirement									
	0-4	5-9	10-14	15-19	20-24	25-29	30+			
Valuation Date 6/30/2016 Retirees										
Average Monthly Benefit	\$ 1,987	\$ 2,057	\$ 1,831	\$ 1,596	\$ 1,553	\$ 1,742	\$ 1,711			
Number of Retirees Avg. Final Average Salary	388	337	222	118	92	53	52			
(All Retirees)				\$ 5,398						
Valuation Date 6/30/2016 Beneficiaries:										
Average Monthly Benefit	\$ 1,484	\$ 1,181	\$ 1,134	\$ 843	\$ 1,484	\$ 1,534	\$ 1,280			
Number of Retirees	50	41	23	14	11	8	7			
Valuation Date 6/30/2015 Retirees:										
Average Monthly Benefit	\$ 1,915	\$ 1,919	\$ 1,545	\$ 1,493	\$ 1,742	\$ 1,426	\$ 1,548			
Number of Retirees	437	369	223	126	106	59	59			
Valuation Date 6/30/2014 Retirees:										
Average Monthly Benefit	\$ 1,868	\$ 1,841	\$ 1,387	\$ 1,485	\$ 1,678	\$ 1,484	\$ 1,394			
Number of Retirees	452	357	177	131	98	59	54			
Valuation Date 6/30/2013 Retirees:										
Average Monthly Benefit	\$ 1,806	\$ 1,799	\$ 1,333	\$ 1,443	\$ 1,686	\$ 1,350	\$ 1,388			
Number of Retirees	453	338	167	126	93	60	50			
Valuation Date 6/30/2012 Retirees:										
Average Monthly Benefit	\$ 1,771	\$ 1,683	\$ 1,343	\$ 1,452	\$ 1,613	\$ 1,314	\$ 1,297			
Number of Retirees	426	319	151	113	93	70	45			
Valuation Date 6/30/2011 Retirees:										
Average Monthly Benefit	\$ 1,777	\$ 1,577	\$ 1,379	\$ 1,488	\$ 1,429	\$ 1,462	\$ 975			
Number of Retirees	396	271	157	126	83	56	40			

#### Schedule of Average Benefit Payment Amount for Years 2016, 2015, 2014, 2013, 2012, 2011

Source of data: Actuarial Valuation Reports (2011 – 2020). Final Average Salary data: MCERA Pension Software. Years of Service Credit data: MCERA Pension Software. Data on Final Average Salary is not available prior to fiscal year 2016. Years of Service Credit data is not available prior to fiscal year 2017.

## Schedule of Participating Employers and Active Members

As of June 30

	Total Employees	County of Mendocino	Russian River Cemetery District	Superior Court
Year 2020				
Number of Covered Employees	1,140	1,086	4	50
Percentage to Total System	100%	95.26%	0.35%	4.39%
Year 2019				
Number of Covered Employees	1,151	1,094	5	52
Percentage to Total System	100%	95.05%	0.43%	4.52%
Year 2018				
Number of Covered Employees	1,162	1,111	4	47
Percentage to Total System	100%	95.61%	0.34%	4.04%
Year 2017				
Number of Covered Employees	1,123	1,073	4	46
Percentage to Total System	100%	95.55%	0.36%	4.10%
Year 2016				
Number of Covered Employees	1,123	1,066	4	53
Percentage to Total System	100%	94.92%	0.36%	4.72%
Year 2015				
Number of Covered Employees	1,107	1,053	4	50
Percentage to Total System	100%	95.12%	0.36%	4.52%
Year 2014				
Number of Covered Employees	1,081	1,026	4	51
Percentage to Total System	100%	94.91%	0.37%	4.72%
Year 2013				
Number of Covered Employees	1,072	1,021	4	47
Percentage to Total System	100%	95.25%	0.37%	4.38%
Year 2012				
Number of Covered Employees	1,069	1,011	4	54
Percentage to Total System	100%	94.57%	0.37%	5.05%
Year 2011				
Number of Covered Employees	1,129	1,065	4	60
Percentage to Total System	100%	94.33%	0.35%	5.32%

Source of data: MCERA Pension Software.

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